

Framework for Improving Critical Infrastructure Cybersecurity

Version 1.0

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Executive Summary

The national and economic security of the United States depends on the reliable functioning of critical infrastructure. Cybersecurity threats exploit the increased complexity and connectivity of critical infrastructure systems, placing the Nation's security, economy, and public safety and health at risk. Similar to financial and reputational risk, cybersecurity risk affects a company's bottom line. It can drive up costs and impact revenue. It can harm an organization's ability to innovate and to gain and maintain customers.

To better address these risks, the President issued Executive Order 13636, "Improving Critical Infrastructure Cybersecurity," on February 12, 2013, which established that "[i]t is the Policy of the United States to enhance the security and resilience of the Nation's critical infrastructure and to maintain a cyber environment that encourages efficiency, innovation, and economic prosperity while promoting safety, security, business confidentiality, privacy, and civil liberties." In enacting this policy, the Executive Order calls for the development of a voluntary risk-based Cybersecurity Framework – a set of industry standards and best practices to help organizations manage cybersecurity risks. The resulting Framework, created through collaboration between government and the private sector, uses a common language to address and manage cybersecurity risk in a cost-effective way based on business needs without placing additional regulatory requirements on businesses.

The Framework focuses on using business drivers to guide cybersecurity activities and considering cybersecurity risks as part of the organization's risk management processes. The Framework consists of three parts: the Framework Core, the Framework Profile, and the Framework Implementation Tiers. The Framework Core is a set of cybersecurity activities, outcomes, and informative references that are common across critical infrastructure sectors, providing the detailed guidance for developing individual organizational Profiles. Through use of the Profiles, the Framework will help the organization align its cybersecurity activities with its business requirements, risk tolerances, and resources. The Tiers provide a mechanism for organizations to view and understand the characteristics of their approach to managing cybersecurity risk.

The Executive Order also requires that the Framework include a methodology to protect individual privacy and civil liberties when critical infrastructure organizations conduct cybersecurity activities. While processes and existing needs will differ, the Framework can assist organizations in incorporating privacy and civil liberties as part of a comprehensive cybersecurity program.

The Framework enables organizations – regardless of size, degree of cybersecurity risk, or cybersecurity sophistication – to apply the principles and best practices of risk management to improving the security and resilience of critical infrastructure. The Framework provides organization and structure to today's multiple approaches to cybersecurity by assembling standards, guidelines, and practices that are working effectively in industry today. Moreover, because it references globally recognized standards for cybersecurity, the Framework can also be

used by organizations located outside the United States and can serve as a model for international cooperation on strengthening critical infrastructure cybersecurity.

The Framework is not a one-size-fits-all approach to managing cybersecurity risk for critical infrastructure. Organizations will continue to have unique risks – different threats, different vulnerabilities, different risk tolerances – and how they implement the practices in the Framework will vary. Organizations can determine activities that are important to critical service delivery and can prioritize investments to maximize the impact of each dollar spent. Ultimately, the Framework is aimed at reducing and better managing cybersecurity risks.

The Framework is a living document and will continue to be updated and improved as industry provides feedback on implementation. As the Framework is put into practice, lessons learned will be integrated into future versions. This will ensure it is meeting the needs of critical infrastructure owners and operators in a dynamic and challenging environment of new threats, risks, and solutions.

Use of this voluntary Framework is the next step to improve the cybersecurity of our Nation's critical infrastructure – providing guidance for individual organizations, while increasing the cybersecurity posture of the Nation's critical infrastructure as a whole.

1.0 Framework Introduction

The national and economic security of the United States depends on the reliable functioning of critical infrastructure. To strengthen the resilience of this infrastructure, President Obama issued Executive Order 13636 (EO), “Improving Critical Infrastructure Cybersecurity,” on February 12, 2013.¹ This Executive Order calls for the development of a voluntary Cybersecurity Framework (“Framework”) that provides a “prioritized, flexible, repeatable, performance-based, and cost-effective approach” to manage cybersecurity risk for those processes, information, and systems directly involved in the delivery of critical infrastructure services. The Framework, developed in collaboration with industry, provides guidance to an organization on managing cybersecurity risk.

Critical infrastructure is defined in the EO as “systems and assets, whether physical or virtual, so vital to the United States that the incapacity or destruction of such systems and assets would have a debilitating impact on security, national economic security, national public health or safety, or any combination of those matters.” Due to the increasing pressures from external and internal threats, organizations responsible for critical infrastructure need to have a consistent and iterative approach to identifying, assessing, and managing cybersecurity risk. This approach is necessary regardless of an organization’s size, threat exposure, or cybersecurity sophistication today.

The critical infrastructure community includes public and private owners and operators, and other entities with a role in securing the Nation’s infrastructure. Members of each critical infrastructure sector perform functions that are supported by information technology (IT) and industrial control systems (ICS).² This reliance on technology, communication, and the interconnectivity of IT and ICS has changed and expanded the potential vulnerabilities and increased potential risk to operations. For example, as ICS and the data produced in ICS operations are increasingly used to deliver critical services and support business decisions, the potential impacts of a cybersecurity incident on an organization’s business, assets, health and safety of individuals, and the environment should be considered. To manage cybersecurity risks, a clear understanding of the organization’s business drivers and security considerations specific to its use of IT and ICS is required. Because each organization’s risk is unique, along with its use of IT and ICS, the tools and methods used to achieve the outcomes described by the Framework will vary.

Recognizing the role that the protection of privacy and civil liberties plays in creating greater public trust, the Executive Order requires that the Framework include a methodology to protect individual privacy and civil liberties when critical infrastructure organizations conduct cybersecurity activities. Many organizations already have processes for addressing privacy and civil liberties. The methodology is designed to complement such processes and provide guidance to facilitate privacy risk management consistent with an organization’s approach to cybersecurity risk management. Integrating privacy and cybersecurity can benefit organizations by increasing customer confidence, enabling more standardized sharing of information, and simplifying operations across legal regimes.

¹ Executive Order no. 13636, *Improving Critical Infrastructure Cybersecurity*, DCPD-201300091, February 12, 2013. <http://www.gpo.gov/fdsys/pkg/FR-2013-02-19/pdf/2013-03915.pdf>

² The DHS Critical Infrastructure program provides a listing of the sectors and their associated critical functions and value chains. <http://www.dhs.gov/critical-infrastructure-sectors>

To ensure extensibility and enable technical innovation, the Framework is technology neutral. The Framework relies on a variety of existing standards, guidelines, and practices to enable critical infrastructure providers to achieve resilience. By relying on those global standards, guidelines, and practices developed, managed, and updated by industry, the tools and methods available to achieve the Framework outcomes will scale across borders, acknowledge the global nature of cybersecurity risks, and evolve with technological advances and business requirements. The use of existing and emerging standards will enable economies of scale and drive the development of effective products, services, and practices that meet identified market needs. Market competition also promotes faster diffusion of these technologies and practices and realization of many benefits by the stakeholders in these sectors.

Building from those standards, guidelines, and practices, the Framework provides a common taxonomy and mechanism for organizations to:

- 1) Describe their current cybersecurity posture;
- 2) Describe their target state for cybersecurity;
- 3) Identify and prioritize opportunities for improvement within the context of a continuous and repeatable process;
- 4) Assess progress toward the target state;
- 5) Communicate among internal and external stakeholders about cybersecurity risk.

The Framework complements, and does not replace, an organization's risk management process and cybersecurity program. The organization can use its current processes and leverage the Framework to identify opportunities to strengthen and communicate its management of cybersecurity risk while aligning with industry practices. Alternatively, an organization without an existing cybersecurity program can use the Framework as a reference to establish one.

Just as the Framework is not industry-specific, the common taxonomy of standards, guidelines, and practices that it provides also is not country-specific. Organizations outside the United States may also use the Framework to strengthen their own cybersecurity efforts, and the Framework can contribute to developing a common language for international cooperation on critical infrastructure cybersecurity.

1.1 Overview of the Framework

The Framework is a risk-based approach to managing cybersecurity risk, and is composed of three parts: the Framework Core, the Framework Implementation Tiers, and the Framework Profiles. Each Framework component reinforces the connection between business drivers and cybersecurity activities. These components are explained below.

- The *Framework Core* is a set of cybersecurity activities, desired outcomes, and applicable references that are common across critical infrastructure sectors. The Core presents industry standards, guidelines, and practices in a manner that allows for communication of cybersecurity activities and outcomes across the organization from the executive level to the implementation/operations level. The Framework Core consists of five concurrent and continuous Functions—Identify, Protect, Detect, Respond, Recover. When considered together, these Functions provide a high-level, strategic view of the lifecycle of an organization's management of cybersecurity risk. The Framework Core

then identifies underlying key Categories and Subcategories for each Function, and matches them with example Informative References such as existing standards, guidelines, and practices for each Subcategory.

- [*Framework Implementation Tiers*](#) (“Tiers”) provide context on how an organization views cybersecurity risk and the processes in place to manage that risk. Tiers describe the degree to which an organization’s cybersecurity risk management practices exhibit the characteristics defined in the Framework (e.g., risk and threat aware, repeatable, and adaptive). The Tiers characterize an organization’s practices over a range, from Partial (Tier 1) to Adaptive (Tier 4). These Tiers reflect a progression from informal, reactive responses to approaches that are agile and risk-informed. During the Tier selection process, an organization should consider its current risk management practices, threat environment, legal and regulatory requirements, business/mission objectives, and organizational constraints.
- A [*Framework Profile*](#) (“Profile”) represents the outcomes based on business needs that an organization has selected from the Framework Categories and Subcategories. The Profile can be characterized as the alignment of standards, guidelines, and practices to the Framework Core in a particular implementation scenario. Profiles can be used to identify opportunities for improving cybersecurity posture by comparing a “Current” Profile (the “as is” state) with a “Target” Profile (the “to be” state). To develop a Profile, an organization can review all of the Categories and Subcategories and, based on business drivers and a risk assessment, determine which are most important; they can add Categories and Subcategories as needed to address the organization’s risks. The Current Profile can then be used to support prioritization and measurement of progress toward the Target Profile, while factoring in other business needs including cost-effectiveness and innovation. Profiles can be used to conduct self-assessments and communicate within an organization or between organizations.

1.2 Risk Management and the Cybersecurity Framework

Risk management is the ongoing process of identifying, assessing, and responding to risk. To manage risk, organizations should understand the likelihood that an event will occur and the resulting impact. With this information, organizations can determine the acceptable level of risk for delivery of services and can express this as their risk tolerance.

With an understanding of risk tolerance, organizations can prioritize cybersecurity activities, enabling organizations to make informed decisions about cybersecurity expenditures. Implementation of risk management programs offers organizations the ability to quantify and communicate adjustments to their cybersecurity programs. Organizations may choose to handle risk in different ways, including mitigating the risk, transferring the risk, avoiding the risk, or accepting the risk, depending on the potential impact to the delivery of critical services.

The Framework uses risk management processes to enable organizations to inform and prioritize decisions regarding cybersecurity. It supports recurring risk assessments and validation of business drivers to help organizations select target states for cybersecurity activities that reflect desired outcomes. Thus, the Framework gives organizations the ability to dynamically select and direct improvement in cybersecurity risk management for the IT and ICS environments.

The Framework is adaptive to provide a flexible and risk-based implementation that can be used with a broad array of cybersecurity risk management processes. Examples of cybersecurity risk management processes include International Organization for Standardization (ISO) 31000:2009³, ISO/IEC 27005:2011⁴, National Institute of Standards and Technology (NIST) Special Publication (SP) 800-39⁵, and the *Electricity Subsector Cybersecurity Risk Management Process* (RMP) guideline⁶.

1.3 Document Overview

The remainder of this document contains the following sections and appendices:

- [Section 2](#) describes the Framework components: the Framework Core, the Tiers, and the Profiles.
- [Section 3](#) presents examples of how the Framework can be used.
- [Appendix A](#) presents the Framework Core in a tabular format: the Functions, Categories, Subcategories, and Informative References.
- [Appendix B](#) contains a glossary of selected terms.
- [Appendix C](#) lists acronyms used in this document.

³ International Organization for Standardization, *Risk management – Principles and guidelines*, ISO 31000:2009, 2009. <http://www.iso.org/iso/home/standards/iso31000.htm>

⁴ International Organization for Standardization/International Electrotechnical Commission, *Information technology – Security techniques – Information security risk management*, ISO/IEC 27005:2011, 2011. http://www.iso.org/iso/catalogue_detail?csnumber=56742

⁵ Joint Task Force Transformation Initiative, *Managing Information Security Risk: Organization, Mission, and Information System View*, NIST Special Publication 800-39, March 2011. <http://csrc.nist.gov/publications/nistpubs/800-39/SP800-39-final.pdf>

⁶ U.S. Department of Energy, *Electricity Subsector Cybersecurity Risk Management Process*, DOE/OE-0003, May 2012. <http://energy.gov/sites/prod/files/Cybersecurity%20Risk%20Management%20Process%20Guideline%20-%20Final%20-%20May%202012.pdf>

2.0 Framework Basics

The Framework provides a common language for understanding, managing, and expressing cybersecurity risk both internally and externally. It can be used to help identify and prioritize actions for reducing cybersecurity risk, and it is a tool for aligning policy, business, and technological approaches to managing that risk. It can be used to manage cybersecurity risk across entire organizations or it can be focused on the delivery of critical services within an organization. Different types of entities – including sector coordinating structures, associations, and organizations – can use the Framework for different purposes, including the creation of common Profiles.

2.1 Framework Core

The *Framework Core* provides a set of activities to achieve specific cybersecurity outcomes, and references examples of guidance to achieve those outcomes. The Core is not a checklist of actions to perform. It presents key cybersecurity outcomes identified by industry as helpful in managing cybersecurity risk. The Core comprises four elements: Functions, Categories, Subcategories, and Informative References, depicted in **Figure 1**:

Functions	Categories	Subcategories	Informative References
IDENTIFY			
PROTECT			
DETECT			
RESPOND			
RECOVER			

Figure 1: Framework Core Structure

The Framework Core elements work together as follows:

- **Functions** organize basic cybersecurity activities at their highest level. These Functions are Identify, Protect, Detect, Respond, and Recover. They aid an organization in expressing its management of cybersecurity risk by organizing information, enabling risk management decisions, addressing threats, and improving by learning from previous activities. The Functions also align with existing methodologies for incident management and help show the impact of investments in cybersecurity. For example, investments in planning and exercises support timely response and recovery actions, resulting in reduced impact to the delivery of services.
- **Categories** are the subdivisions of a Function into groups of cybersecurity outcomes closely tied to programmatic needs and particular activities. Examples of Categories include “Asset Management,” “Access Control,” and “Detection Processes.”

- **Subcategories** further divide a Category into specific outcomes of technical and/or management activities. They provide a set of results that, while not exhaustive, help support achievement of the outcomes in each Category. Examples of Subcategories include “External information systems are catalogued,” “Data-at-rest is protected,” and “Notifications from detection systems are investigated.”
- **Informative References** are specific sections of standards, guidelines, and practices common among critical infrastructure sectors that illustrate a method to achieve the outcomes associated with each Subcategory. The Informative References presented in the Framework Core are illustrative and not exhaustive. They are based upon cross-sector guidance most frequently referenced during the Framework development process.⁷

The five Framework Core Functions are defined below. These Functions are not intended to form a serial path, or lead to a static desired end state. Rather, the Functions can be performed concurrently and continuously to form an operational culture that addresses the dynamic cybersecurity risk. See [Appendix A](#) for the complete Framework Core listing.

- **Identify** – Develop the organizational understanding to manage cybersecurity risk to systems, assets, data, and capabilities.

The activities in the Identify Function are foundational for effective use of the Framework. Understanding the business context, the resources that support critical functions, and the related cybersecurity risks enables an organization to focus and prioritize its efforts, consistent with its risk management strategy and business needs. Examples of outcome Categories within this Function include: Asset Management; Business Environment; Governance; Risk Assessment; and Risk Management Strategy.

- **Protect** – Develop and implement the appropriate safeguards to ensure delivery of critical infrastructure services.

The Protect Function supports the ability to limit or contain the impact of a potential cybersecurity event. Examples of outcome Categories within this Function include: Access Control; Awareness and Training; Data Security; Information Protection Processes and Procedures; Maintenance; and Protective Technology.

- **Detect** – Develop and implement the appropriate activities to identify the occurrence of a cybersecurity event.

The Detect Function enables timely discovery of cybersecurity events. Examples of outcome Categories within this Function include: Anomalies and Events; Security Continuous Monitoring; and Detection Processes.

- **Respond** – Develop and implement the appropriate activities to take action regarding a detected cybersecurity event.

⁷ NIST developed a Compendium of informative references gathered from the Request for Information (RFI) input, Cybersecurity Framework workshops, and stakeholder engagement during the Framework development process. The Compendium includes standards, guidelines, and practices to assist with implementation. The Compendium is not intended to be an exhaustive list, but rather a starting point based on initial stakeholder input. The Compendium and other supporting material can be found at <http://www.nist.gov/cyberframework/>.

The Respond Function supports the ability to contain the impact of a potential cybersecurity event. Examples of outcome Categories within this Function include: Response Planning; Communications; Analysis; Mitigation; and Improvements.

- **Recover** – Develop and implement the appropriate activities to maintain plans for resilience and to restore any capabilities or services that were impaired due to a cybersecurity event.

The Recover Function supports timely recovery to normal operations to reduce the impact from a cybersecurity event. Examples of outcome Categories within this Function include: Recovery Planning; Improvements; and Communications.

2.2 Framework Implementation Tiers

The Framework Implementation Tiers (“Tiers”) provide context on how an organization views cybersecurity risk and the processes in place to manage that risk. The Tiers range from Partial (Tier 1) to Adaptive (Tier 4) and describe an increasing degree of rigor and sophistication in cybersecurity risk management practices and the extent to which cybersecurity risk management is informed by business needs and is integrated into an organization’s overall risk management practices. Risk management considerations include many aspects of cybersecurity, including the degree to which privacy and civil liberties considerations are integrated into an organization’s management of cybersecurity risk and potential risk responses.

The Tier selection process considers an organization’s current risk management practices, threat environment, legal and regulatory requirements, business/mission objectives, and organizational constraints. Organizations should determine the desired Tier, ensuring that the selected level meets the organizational goals, is feasible to implement, and reduces cybersecurity risk to critical assets and resources to levels acceptable to the organization. Organizations should consider leveraging external guidance obtained from Federal government departments and agencies, Information Sharing and Analysis Centers (ISACs), existing maturity models, or other sources to assist in determining their desired tier.

While organizations identified as Tier 1 (Partial) are encouraged to consider moving toward Tier 2 or greater, Tiers do not represent maturity levels. Progression to higher Tiers is encouraged when such a change would reduce cybersecurity risk and be cost effective. Successful implementation of the Framework is based upon achievement of the outcomes described in the organization’s Target Profile(s) and not upon Tier determination.

The Tier definitions are as follows:

Tier 1: Partial

- *Risk Management Process* – Organizational cybersecurity risk management practices are not formalized, and risk is managed in an *ad hoc* and sometimes reactive manner. Prioritization of cybersecurity activities may not be directly informed by organizational risk objectives, the threat environment, or business/mission requirements.
- *Integrated Risk Management Program* – There is limited awareness of cybersecurity risk at the organizational level and an organization-wide approach to managing cybersecurity risk has not been established. The organization implements cybersecurity risk management on an irregular, case-by-case basis due to varied experience or information gained from outside sources. The organization may not have processes that enable cybersecurity information to be shared within the organization.
- *External Participation* – An organization may not have the processes in place to participate in coordination or collaboration with other entities.

Tier 2: Risk Informed

- *Risk Management Process* – Risk management practices are approved by management but may not be established as organizational-wide policy. Prioritization of cybersecurity activities is directly informed by organizational risk objectives, the threat environment, or business/mission requirements.
- *Integrated Risk Management Program* – There is an awareness of cybersecurity risk at the organizational level but an organization-wide approach to managing cybersecurity risk has not been established. Risk-informed, management-approved processes and procedures are defined and implemented, and staff has adequate resources to perform their cybersecurity duties. Cybersecurity information is shared within the organization on an informal basis.
- *External Participation* – The organization knows its role in the larger ecosystem, but has not formalized its capabilities to interact and share information externally.

Tier 3: Repeatable

- *Risk Management Process* – The organization's risk management practices are formally approved and expressed as policy. Organizational cybersecurity practices are regularly updated based on the application of risk management processes to changes in business/mission requirements and a changing threat and technology landscape.
- *Integrated Risk Management Program* – There is an organization-wide approach to manage cybersecurity risk. Risk-informed policies, processes, and procedures are defined, implemented as intended, and reviewed. Consistent methods are in place to respond effectively to changes in risk. Personnel possess the knowledge and skills to perform their appointed roles and responsibilities.
- *External Participation* – The organization understands its dependencies and partners and receives information from these partners that enables collaboration and risk-based management decisions within the organization in response to events.

Tier 4: Adaptive

- *Risk Management Process* – The organization adapts its cybersecurity practices based on lessons learned and predictive indicators derived from previous and current cybersecurity activities. Through a process of continuous improvement incorporating advanced cybersecurity technologies and practices, the organization actively adapts to a changing cybersecurity landscape and responds to evolving and sophisticated threats in a timely manner.
- *Integrated Risk Management Program* – There is an organization-wide approach to managing cybersecurity risk that uses risk-informed policies, processes, and procedures to address potential cybersecurity events. Cybersecurity risk management is part of the organizational culture and evolves from an awareness of previous activities, information shared by other sources, and continuous awareness of activities on their systems and networks.
- *External Participation* – The organization manages risk and actively shares information with partners to ensure that accurate, current information is being distributed and consumed to improve cybersecurity before a cybersecurity event occurs.

2.3 Framework Profile

The Framework Profile (“Profile”) is the alignment of the Functions, Categories, and Subcategories with the business requirements, risk tolerance, and resources of the organization. A Profile enables organizations to establish a roadmap for reducing cybersecurity risk that is well aligned with organizational and sector goals, considers legal/regulatory requirements and industry best practices, and reflects risk management priorities. Given the complexity of many organizations, they may choose to have multiple profiles, aligned with particular components and recognizing their individual needs.

Framework Profiles can be used to describe the current state or the desired target state of specific cybersecurity activities. The Current Profile indicates the cybersecurity outcomes that are currently being achieved. The Target Profile indicates the outcomes needed to achieve the desired cybersecurity risk management goals. Profiles support business/mission requirements and aid in the communication of risk within and between organizations. This Framework document does not prescribe Profile templates, allowing for flexibility in implementation.

Comparison of Profiles (e.g., the Current Profile and Target Profile) may reveal gaps to be addressed to meet cybersecurity risk management objectives. An action plan to address these gaps can contribute to the roadmap described above. Prioritization of gap mitigation is driven by the organization’s business needs and risk management processes. This risk-based approach enables an organization to gauge resource estimates (e.g., staffing, funding) to achieve cybersecurity goals in a cost-effective, prioritized manner.

2.4 Coordination of Framework Implementation

Figure 2 describes a common flow of information and decisions at the following levels within an organization:

- Executive
- Business/Process
- Implementation/Operations

The executive level communicates the mission priorities, available resources, and overall risk tolerance to the business/process level. The business/process level uses the information as inputs into the risk management process, and then collaborates with the implementation/operations level to communicate business needs and create a Profile. The implementation/operations level communicates the Profile implementation progress to the business/process level. The business/process level uses this information to perform an impact assessment. Business/process level management reports the outcomes of that impact assessment to the executive level to inform the organization's overall risk management process and to the implementation/operations level for awareness of business impact.

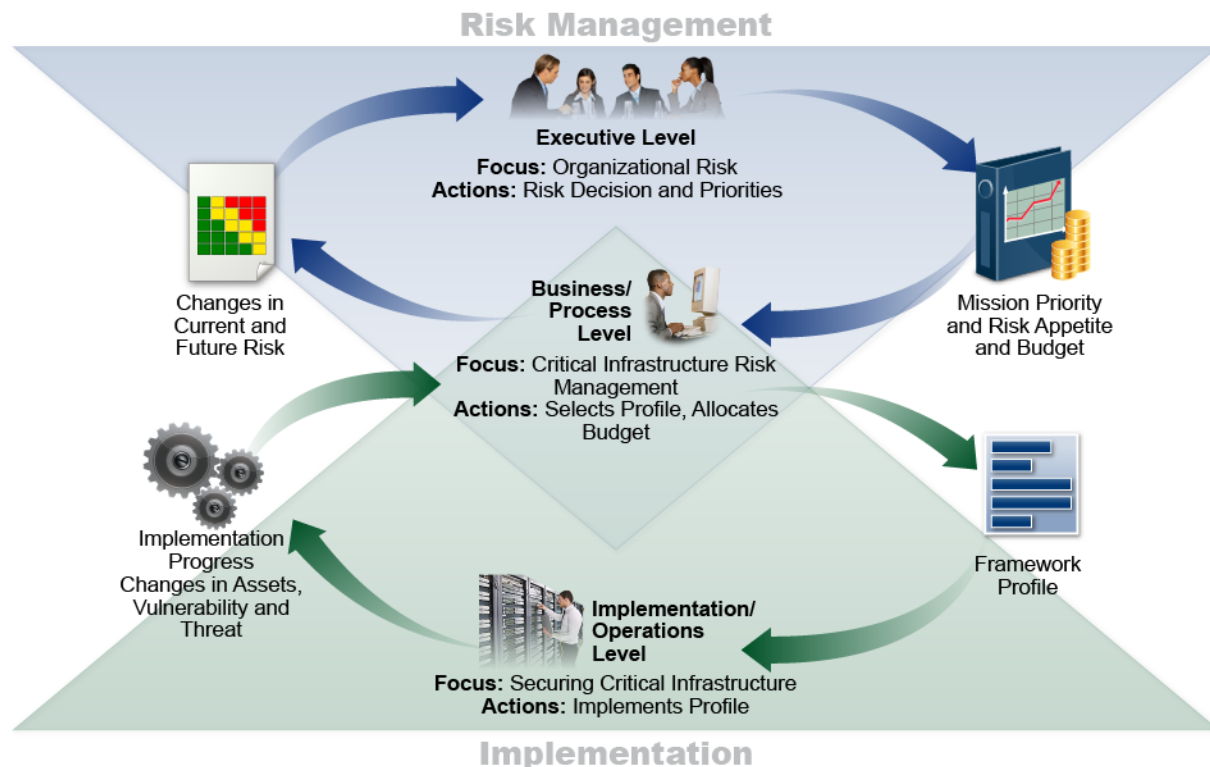


Figure 2: Notional Information and Decision Flows within an Organization

3.0 How to Use the Framework

An organization can use the Framework as a key part of its systematic process for identifying, assessing, and managing cybersecurity risk. The Framework is not designed to replace existing processes; an organization can use its current process and overlay it onto the Framework to determine gaps in its current cybersecurity risk approach and develop a roadmap to improvement. Utilizing the Framework as a cybersecurity risk management tool, an organization can determine activities that are most important to critical service delivery and prioritize expenditures to maximize the impact of the investment.

The Framework is designed to complement existing business and cybersecurity operations. It can serve as the foundation for a new cybersecurity program or a mechanism for improving an existing program. The Framework provides a means of expressing cybersecurity requirements to business partners and customers and can help identify gaps in an organization's cybersecurity practices. It also provides a general set of considerations and processes for considering privacy and civil liberties implications in the context of a cybersecurity program.

The following sections present different ways in which organizations can use the Framework.

3.1 Basic Review of Cybersecurity Practices

The Framework can be used to compare an organization's current cybersecurity activities with those outlined in the Framework Core. Through the creation of a Current Profile, organizations can examine the extent to which they are achieving the outcomes described in the Core Categories and Subcategories, aligned with the five high-level Functions: Identify, Protect, Detect, Respond, and Recover. An organization may find that it is already achieving the desired outcomes, thus managing cybersecurity commensurate with the known risk. Conversely, an organization may determine that it has opportunities to (or needs to) improve. The organization can use that information to develop an action plan to strengthen existing cybersecurity practices and reduce cybersecurity risk. An organization may also find that it is overinvesting to achieve certain outcomes. The organization can use this information to reprioritize resources to strengthen other cybersecurity practices.

While they do not replace a risk management process, these five high-level Functions will provide a concise way for senior executives and others to distill the fundamental concepts of cybersecurity risk so that they can assess how identified risks are managed, and how their organization stacks up at a high level against existing cybersecurity standards, guidelines, and practices. The Framework can also help an organization answer fundamental questions, including "How are we doing?" Then they can move in a more informed way to strengthen their cybersecurity practices where and when deemed necessary.

3.2 Establishing or Improving a Cybersecurity Program

The following steps illustrate how an organization could use the Framework to create a new cybersecurity program or improve an existing program. These steps should be repeated as necessary to continuously improve cybersecurity.

Step 1: Prioritize and Scope. The organization identifies its business/mission objectives and high-level organizational priorities. With this information, the organization makes strategic decisions regarding cybersecurity implementations and determines the scope of systems and assets that support the selected business line or process. The Framework can be adapted to support the different business lines or processes within an organization, which may have different business needs and associated risk tolerance.

Step 2: Orient. Once the scope of the cybersecurity program has been determined for the business line or process, the organization identifies related systems and assets, regulatory requirements, and overall risk approach. The organization then identifies threats to, and vulnerabilities of, those systems and assets.

Step 3: Create a Current Profile. The organization develops a Current Profile by indicating which Category and Subcategory outcomes from the Framework Core are currently being achieved.

Step 4: Conduct a Risk Assessment. This assessment could be guided by the organization's overall risk management process or previous risk assessment activities. The organization analyzes the operational environment in order to discern the likelihood of a cybersecurity event and the impact that the event could have on the organization. It is important that organizations seek to incorporate emerging risks and threat and vulnerability data to facilitate a robust understanding of the likelihood and impact of cybersecurity events.

Step 5: Create a Target Profile. The organization creates a Target Profile that focuses on the assessment of the Framework Categories and Subcategories describing the organization's desired cybersecurity outcomes. Organizations also may develop their own additional Categories and Subcategories to account for unique organizational risks. The organization may also consider influences and requirements of external stakeholders such as sector entities, customers, and business partners when creating a Target Profile.

Step 6: Determine, Analyze, and Prioritize Gaps. The organization compares the Current Profile and the Target Profile to determine gaps. Next it creates a prioritized action plan to address those gaps that draws upon mission drivers, a cost/benefit analysis, and understanding of risk to achieve the outcomes in the Target Profile. The organization then determines resources necessary to address the gaps. Using Profiles in this manner enables the organization to make informed decisions about cybersecurity activities, supports risk management, and enables the organization to perform cost-effective, targeted improvements.

Step 7: Implement Action Plan. The organization determines which actions to take in regards to the gaps, if any, identified in the previous step. It then monitors its current cybersecurity practices against the Target Profile. For further guidance, the Framework identifies example Informative References regarding the Categories and Subcategories, but organizations should determine which standards, guidelines, and practices, including those that are sector specific, work best for their needs.

An organization may repeat the steps as needed to continuously assess and improve its cybersecurity. For instance, organizations may find that more frequent repetition of the orient

step improves the quality of risk assessments. Furthermore, organizations may monitor progress through iterative updates to the Current Profile, subsequently comparing the Current Profile to the Target Profile. Organizations may also utilize this process to align their cybersecurity program with their desired Framework Implementation Tier.

3.3 Communicating Cybersecurity Requirements with Stakeholders

The Framework provides a common language to communicate requirements among interdependent stakeholders responsible for the delivery of essential critical infrastructure services. Examples include:

- An organization may utilize a Target Profile to express cybersecurity risk management requirements to an external service provider (e.g., a cloud provider to which it is exporting data).
- An organization may express its cybersecurity state through a Current Profile to report results or to compare with acquisition requirements.
- A critical infrastructure owner/operator, having identified an external partner on whom that infrastructure depends, may use a Target Profile to convey required Categories and Subcategories.
- A critical infrastructure sector may establish a Target Profile that can be used among its constituents as an initial baseline Profile to build their tailored Target Profiles.

3.4 Identifying Opportunities for New or Revised Informative References

The Framework can be used to identify opportunities for new or revised standards, guidelines, or practices where additional Informative References would help organizations address emerging needs. An organization implementing a given Subcategory, or developing a new Subcategory, might discover that there are few Informative References, if any, for a related activity. To address that need, the organization might collaborate with technology leaders and/or standards bodies to draft, develop, and coordinate standards, guidelines, or practices.

3.5 Methodology to Protect Privacy and Civil Liberties

This section describes a methodology as required by the Executive Order to address individual privacy and civil liberties implications that may result from cybersecurity operations. This methodology is intended to be a general set of considerations and processes since privacy and civil liberties implications may differ by sector or over time and organizations may address these considerations and processes with a range of technical implementations. Nonetheless, not all activities in a cybersecurity program may give rise to these considerations. Consistent with Section 3.4, technical privacy standards, guidelines, and additional best practices may need to be developed to support improved technical implementations.

Privacy and civil liberties implications may arise when personal information is used, collected, processed, maintained, or disclosed in connection with an organization's cybersecurity activities. Some examples of activities that bear privacy or civil liberties considerations may include: cybersecurity activities that result in the over-collection or over-retention of personal information; disclosure or use of personal information unrelated to cybersecurity activities; cybersecurity mitigation activities that result in denial of service or other similar potentially

adverse impacts, including activities such as some types of incident detection or monitoring that may impact freedom of expression or association.

The government and agents of the government have a direct responsibility to protect civil liberties arising from cybersecurity activities. As referenced in the methodology below, government or agents of the government that own or operate critical infrastructure should have a process in place to support compliance of cybersecurity activities with applicable privacy laws, regulations, and Constitutional requirements.

To address privacy implications, organizations may consider how, in circumstances where such measures are appropriate, their cybersecurity program might incorporate privacy principles such as: data minimization in the collection, disclosure, and retention of personal information material related to the cybersecurity incident; use limitations outside of cybersecurity activities on any information collected specifically for cybersecurity activities; transparency for certain cybersecurity activities; individual consent and redress for adverse impacts arising from use of personal information in cybersecurity activities; data quality, integrity, and security; and accountability and auditing.

As organizations assess the Framework Core in [Appendix A](#), the following processes and activities may be considered as a means to address the above-referenced privacy and civil liberties implications:

Governance of cybersecurity risk

- An organization's assessment of cybersecurity risk and potential risk responses considers the privacy implications of its cybersecurity program
- Individuals with cybersecurity-related privacy responsibilities report to appropriate management and are appropriately trained
- Process is in place to support compliance of cybersecurity activities with applicable privacy laws, regulations, and Constitutional requirements
- Process is in place to assess implementation of the foregoing organizational measures and controls

Approaches to identifying and authorizing individuals to access organizational assets and systems

- Steps are taken to identify and address the privacy implications of access control measures to the extent that they involve collection, disclosure, or use of personal information

Awareness and training measures

- Applicable information from organizational privacy policies is included in cybersecurity workforce training and awareness activities
- Service providers that provide cybersecurity-related services for the organization are informed about the organization's applicable privacy policies

Anomalous activity detection and system and assets monitoring

- Process is in place to conduct a privacy review of an organization's anomalous activity detection and cybersecurity monitoring

Response activities, including information sharing or other mitigation efforts

- Process is in place to assess and address whether, when, how, and the extent to which personal information is shared outside the organization as part of cybersecurity information sharing activities
- Process is in place to conduct a privacy review of an organization's cybersecurity mitigation efforts

Appendix A: Framework Core

This appendix presents the Framework Core: a listing of Functions, Categories, Subcategories, and Informative References that describe specific cybersecurity activities that are common across all critical infrastructure sectors. The chosen presentation format for the Framework Core does not suggest a specific implementation order or imply a degree of importance of the Categories, Subcategories, and Informative References. The Framework Core presented in this appendix represents a common set of activities for managing cybersecurity risk. While the Framework is not exhaustive, it is extensible, allowing organizations, sectors, and other entities to use Subcategories and Informative References that are cost-effective and efficient and that enable them to manage their cybersecurity risk. Activities can be selected from the Framework Core during the Profile creation process and additional Categories, Subcategories, and Informative References may be added to the Profile. An organization's risk management processes, legal/regulatory requirements, business/mission objectives, and organizational constraints guide the selection of these activities during Profile creation. Personal information is considered a component of data or assets referenced in the Categories when assessing security risks and protections.

While the intended outcomes identified in the Functions, Categories, and Subcategories are the same for IT and ICS, the operational environments and considerations for IT and ICS differ. ICS have a direct effect on the physical world, including potential risks to the health and safety of individuals, and impact on the environment. Additionally, ICS have unique performance and reliability requirements compared with IT, and the goals of safety and efficiency must be considered when implementing cybersecurity measures.

For ease of use, each component of the Framework Core is given a unique identifier. Functions and Categories each have a unique alphabetic identifier, as shown in Table 1. Subcategories within each Category are referenced numerically; the unique identifier for each Subcategory is included in Table 2.

Additional supporting material relating to the Framework can be found on the NIST website at <http://www.nist.gov/cyberframework/>.

Table 1: Function and Category Unique Identifiers

Function Unique Identifier	Function	Category Unique Identifier	Category
ID	Identify	ID.AM	Asset Management
		ID.BE	Business Environment
		ID.GV	Governance
		ID.RA	Risk Assessment
		ID.RM	Risk Management Strategy
PR	Protect	PR.AC	Access Control
		PR.AT	Awareness and Training
		PR.DS	Data Security
		PR.IP	Information Protection Processes and Procedures
		PR.MA	Maintenance
		PR.PT	Protective Technology
DE	Detect	DE.AE	Anomalies and Events
		DE.CM	Security Continuous Monitoring
		DE.DP	Detection Processes
RS	Respond	RS.RP	Response Planning
		RS.CO	Communications
		RS.AN	Analysis
		RS.MI	Mitigation
		RS.IM	Improvements
RC	Recover	RC.RP	Recovery Planning
		RC.IM	Improvements
		RC.CO	Communications

Table 2: Framework Core

Function	Category	Subcategory	Informative References
<p>IDENTIFY (ID)</p>	<p>Asset Management (ID.AM): The data, personnel, devices, systems, and facilities that enable the organization to achieve business purposes are identified and managed consistent with their relative importance to business objectives and the organization’s risk strategy.</p>	<p>ID.AM-1: Physical devices and systems within the organization are inventoried</p>	<ul style="list-style-type: none"> • CCS CSC 1 • COBIT 5 BAI09.01, BAI09.02 • ISA 62443-2-1:2009 4.2.3.4 • ISA 62443-3-3:2013 SR 7.8 • ISO/IEC 27001:2013 A.8.1.1, A.8.1.2 • NIST SP 800-53 Rev. 4 CM-8
		<p>ID.AM-2: Software platforms and applications within the organization are inventoried</p>	<ul style="list-style-type: none"> • CCS CSC 2 • COBIT 5 BAI09.01, BAI09.02, BAI09.05 • ISA 62443-2-1:2009 4.2.3.4 • ISA 62443-3-3:2013 SR 7.8 • ISO/IEC 27001:2013 A.8.1.1, A.8.1.2 • NIST SP 800-53 Rev. 4 CM-8
		<p>ID.AM-3: Organizational communication and data flows are mapped</p>	<ul style="list-style-type: none"> • CCS CSC 1 • COBIT 5 DSS05.02 • ISA 62443-2-1:2009 4.2.3.4 • ISO/IEC 27001:2013 A.13.2.1 • NIST SP 800-53 Rev. 4 AC-4, CA-3, CA-9, PL-8
		<p>ID.AM-4: External information systems are catalogued</p>	<ul style="list-style-type: none"> • COBIT 5 APO02.02 • ISO/IEC 27001:2013 A.11.2.6 • NIST SP 800-53 Rev. 4 AC-20, SA-9
		<p>ID.AM-5: Resources (e.g., hardware, devices, data, and software) are prioritized based on their classification, criticality, and business value</p>	<ul style="list-style-type: none"> • COBIT 5 APO03.03, APO03.04, BAI09.02 • ISA 62443-2-1:2009 4.2.3.6 • ISO/IEC 27001:2013 A.8.2.1 • NIST SP 800-53 Rev. 4 CP-2, RA-2, SA-14
		<p>ID.AM-6: Cybersecurity roles and responsibilities for the entire workforce and third-party stakeholders (e.g., suppliers, customers, partners) are established</p>	<ul style="list-style-type: none"> • COBIT 5 APO01.02, DSS06.03 • ISA 62443-2-1:2009 4.3.2.3.3 • ISO/IEC 27001:2013 A.6.1.1

Function	Category	Subcategory	Informative References
Function	<p>Business Environment (ID.BE): The organization’s mission, objectives, stakeholders, and activities are understood and prioritized; this information is used to inform cybersecurity roles, responsibilities, and risk management decisions.</p>		<ul style="list-style-type: none"> • NIST SP 800-53 Rev. 4 CP-2, PS-7, PM-11
		<p>ID.BE-1: The organization’s role in the supply chain is identified and communicated</p>	<ul style="list-style-type: none"> • COBIT 5 APO08.04, APO08.05, APO10.03, APO10.04, APO10.05 • ISO/IEC 27001:2013 A.15.1.3, A.15.2.1, A.15.2.2 • NIST SP 800-53 Rev. 4 CP-2, SA-12
		<p>ID.BE-2: The organization’s place in critical infrastructure and its industry sector is identified and communicated</p>	<ul style="list-style-type: none"> • COBIT 5 APO02.06, APO03.01 • NIST SP 800-53 Rev. 4 PM-8
		<p>ID.BE-3: Priorities for organizational mission, objectives, and activities are established and communicated</p>	<ul style="list-style-type: none"> • COBIT 5 APO02.01, APO02.06, APO03.01 • ISA 62443-2-1:2009 4.2.2.1, 4.2.3.6 • NIST SP 800-53 Rev. 4 PM-11, SA-14
		<p>ID.BE-4: Dependencies and critical functions for delivery of critical services are established</p>	<ul style="list-style-type: none"> • ISO/IEC 27001:2013 A.11.2.2, A.11.2.3, A.12.1.3 • NIST SP 800-53 Rev. 4 CP-8, PE-9, PE-11, PM-8, SA-14
		<p>ID.BE-5: Resilience requirements to support delivery of critical services are established</p>	<ul style="list-style-type: none"> • COBIT 5 DSS04.02 • ISO/IEC 27001:2013 A.11.1.4, A.17.1.1, A.17.1.2, A.17.2.1 • NIST SP 800-53 Rev. 4 CP-2, CP-11, SA-14
	<p>Governance (ID.GV): The policies, procedures, and processes to manage and monitor the organization’s regulatory, legal, risk, environmental, and operational requirements are understood and inform the management of cybersecurity risk.</p>	<p>ID.GV-1: Organizational information security policy is established</p>	<ul style="list-style-type: none"> • COBIT 5 APO01.03, EDM01.01, EDM01.02 • ISA 62443-2-1:2009 4.3.2.6 • ISO/IEC 27001:2013 A.5.1.1 • NIST SP 800-53 Rev. 4 -1 controls from all families
		<p>ID.GV-2: Information security roles & responsibilities are coordinated and aligned with internal roles and external partners</p>	<ul style="list-style-type: none"> • COBIT 5 APO13.12 • ISA 62443-2-1:2009 4.3.2.3.3 • ISO/IEC 27001:2013 A.6.1.1, A.7.2.1 • NIST SP 800-53 Rev. 4 PM-1, PS-7
		<p>ID.GV-3: Legal and regulatory requirements regarding cybersecurity,</p>	<ul style="list-style-type: none"> • COBIT 5 MEA03.01, MEA03.04 • ISA 62443-2-1:2009 4.4.3.7

Function	Category	Subcategory	Informative References
		including privacy and civil liberties obligations, are understood and managed	<ul style="list-style-type: none"> • ISO/IEC 27001:2013 A.18.1 • NIST SP 800-53 Rev. 4 -1 controls from all families (except PM-1)
		ID.GV-4: Governance and risk management processes address cybersecurity risks	<ul style="list-style-type: none"> • COBIT 5 DSS04.02 • ISA 62443-2-1:2009 4.2.3.1, 4.2.3.3, 4.2.3.8, 4.2.3.9, 4.2.3.11, 4.3.2.4.3, 4.3.2.6.3 • NIST SP 800-53 Rev. 4 PM-9, PM-11
	Risk Assessment (ID.RA): The organization understands the cybersecurity risk to organizational operations (including mission, functions, image, or reputation), organizational assets, and individuals.	ID.RA-1: Asset vulnerabilities are identified and documented	<ul style="list-style-type: none"> • CCS CSC 4 • COBIT 5 APO12.01, APO12.02, APO12.03, APO12.04 • ISA 62443-2-1:2009 4.2.3, 4.2.3.7, 4.2.3.9, 4.2.3.12 • ISO/IEC 27001:2013 A.12.6.1, A.18.2.3 • NIST SP 800-53 Rev. 4 CA-2, CA-7, CA-8, RA-3, RA-5, SA-5, SA-11, SI-2, SI-4, SI-5
		ID.RA-2: Threat and vulnerability information is received from information sharing forums and sources	<ul style="list-style-type: none"> • ISA 62443-2-1:2009 4.2.3, 4.2.3.9, 4.2.3.12 • ISO/IEC 27001:2013 A.6.1.4 • NIST SP 800-53 Rev. 4 PM-15, PM-16, SI-5
		ID.RA-3: Threats, both internal and external, are identified and documented	<ul style="list-style-type: none"> • COBIT 5 APO12.01, APO12.02, APO12.03, APO12.04 • ISA 62443-2-1:2009 4.2.3, 4.2.3.9, 4.2.3.12 • NIST SP 800-53 Rev. 4 RA-3, SI-5, PM-12, PM-16
		ID.RA-4: Potential business impacts and likelihoods are identified	<ul style="list-style-type: none"> • COBIT 5 DSS04.02 • ISA 62443-2-1:2009 4.2.3, 4.2.3.9, 4.2.3.12 • NIST SP 800-53 Rev. 4 RA-2, RA-3, PM-9, PM-11, SA-14
		ID.RA-5: Threats, vulnerabilities, likelihoods, and impacts are used to determine risk	<ul style="list-style-type: none"> • COBIT 5 APO12.02 • ISO/IEC 27001:2013 A.12.6.1 • NIST SP 800-53 Rev. 4 RA-2, RA-3, PM-16
		ID.RA-6: Risk responses are identified and	<ul style="list-style-type: none"> • COBIT 5 APO12.05, APO13.02

Function	Category	Subcategory	Informative References
	<p>Risk Management Strategy (ID.RM): The organization’s priorities, constraints, risk tolerances, and assumptions are established and used to support operational risk decisions.</p>	<p>prioritized</p>	<ul style="list-style-type: none"> • NIST SP 800-53 Rev. 4 PM-4, PM-9
		<p>ID.RM-1: Risk management processes are established, managed, and agreed to by organizational stakeholders</p>	<ul style="list-style-type: none"> • COBIT 5 APO12.04, APO12.05, APO13.02, BAI02.03, BAI04.02 • ISA 62443-2-1:2009 4.3.4.2 • NIST SP 800-53 Rev. 4 PM-9
		<p>ID.RM-2: Organizational risk tolerance is determined and clearly expressed</p>	<ul style="list-style-type: none"> • COBIT 5 APO12.06 • ISA 62443-2-1:2009 4.3.2.6.5 • NIST SP 800-53 Rev. 4 PM-9
		<p>ID.RM-3: The organization’s determination of risk tolerance is informed by its role in critical infrastructure and sector specific risk analysis</p>	<ul style="list-style-type: none"> • NIST SP 800-53 Rev. 4 PM-8, PM-9, PM-11, SA-14
<p>PROTECT (PR)</p>	<p>Access Control (PR.AC): Access to assets and associated facilities is limited to authorized users, processes, or devices, and to authorized activities and transactions.</p>	<p>PR.AC-1: Identities and credentials are managed for authorized devices and users</p>	<ul style="list-style-type: none"> • CCS CSC 16 • COBIT 5 DSS05.04, DSS06.03 • ISA 62443-2-1:2009 4.3.3.5.1 • ISA 62443-3-3:2013 SR 1.1, SR 1.2, SR 1.3, SR 1.4, SR 1.5, SR 1.7, SR 1.8, SR 1.9 • ISO/IEC 27001:2013 A.9.2.1, A.9.2.2, A.9.2.4, A.9.3.1, A.9.4.2, A.9.4.3 • NIST SP 800-53 Rev. 4 AC-2, IA Family
		<p>PR.AC-2: Physical access to assets is managed and protected</p>	<ul style="list-style-type: none"> • COBIT 5 DSS01.04, DSS05.05 • ISA 62443-2-1:2009 4.3.3.3.2, 4.3.3.3.8 • ISO/IEC 27001:2013 A.11.1.1, A.11.1.2, A.11.1.4, A.11.1.6, A.11.2.3 • NIST SP 800-53 Rev. 4 PE-2, PE-3, PE-4, PE-5, PE-6, PE-9
		<p>PR.AC-3: Remote access is managed</p>	<ul style="list-style-type: none"> • COBIT 5 APO13.01, DSS01.04, DSS05.03 • ISA 62443-2-1:2009 4.3.3.6.6 • ISA 62443-3-3:2013 SR 1.13, SR 2.6 • ISO/IEC 27001:2013 A.6.2.2, A.13.1.1, A.13.2.1

Function	Category	Subcategory	Informative References
<p>Function</p>			<ul style="list-style-type: none"> • NIST SP 800-53 Rev. 4 AC-17, AC-19, AC-20
		<p>PR.AC-4: Access permissions are managed, incorporating the principles of least privilege and separation of duties</p>	<ul style="list-style-type: none"> • CCS CSC 12, 15 • ISA 62443-2-1:2009 4.3.3.7.3 • ISA 62443-3-3:2013 SR 2.1 • ISO/IEC 27001:2013 A.6.1.2, A.9.1.2, A.9.2.3, A.9.4.1, A.9.4.4 • NIST SP 800-53 Rev. 4 AC-2, AC-3, AC-5, AC-6, AC-16
		<p>PR.AC-5: Network integrity is protected, incorporating network segregation where appropriate</p>	<ul style="list-style-type: none"> • ISA 62443-2-1:2009 4.3.3.4 • ISA 62443-3-3:2013 SR 3.1, SR 3.8 • ISO/IEC 27001:2013 A.13.1.1, A.13.1.3, A.13.2.1 • NIST SP 800-53 Rev. 4 AC-4, SC-7
	<p>Awareness and Training (PR.AT): The organization’s personnel and partners are provided cybersecurity awareness education and are adequately trained to perform their information security-related duties and responsibilities consistent with related policies, procedures, and agreements.</p>	<p>PR.AT-1: All users are informed and trained</p>	<ul style="list-style-type: none"> • CCS CSC 9 • COBIT 5 APO07.03, BAI05.07 • ISA 62443-2-1:2009 4.3.2.4.2 • ISO/IEC 27001:2013 A.7.2.2 • NIST SP 800-53 Rev. 4 AT-2, PM-13
		<p>PR.AT-2: Privileged users understand roles & responsibilities</p>	<ul style="list-style-type: none"> • CCS CSC 9 • COBIT 5 APO07.02, DSS06.03 • ISA 62443-2-1:2009 4.3.2.4.2, 4.3.2.4.3 • ISO/IEC 27001:2013 A.6.1.1, A.7.2.2 • NIST SP 800-53 Rev. 4 AT-3, PM-13
		<p>PR.AT-3: Third-party stakeholders (e.g., suppliers, customers, partners) understand roles & responsibilities</p>	<ul style="list-style-type: none"> • CCS CSC 9 • COBIT 5 APO07.03, APO10.04, APO10.05 • ISA 62443-2-1:2009 4.3.2.4.2 • ISO/IEC 27001:2013 A.6.1.1, A.7.2.2 • NIST SP 800-53 Rev. 4 PS-7, SA-9
		<p>PR.AT-4: Senior executives understand roles & responsibilities</p>	<ul style="list-style-type: none"> • CCS CSC 9 • COBIT 5 APO07.03

Function	Category	Subcategory	Informative References	
<p>Information Security (PR.AC): Information and records (data) are managed consistent with the organization's risk strategy to protect the confidentiality, integrity, and availability of information.</p>			<ul style="list-style-type: none"> • ISA 62443-2-1:2009 4.3.2.4.2 • ISO/IEC 27001:2013 A.6.1.1, A.7.2.2, • NIST SP 800-53 Rev. 4 AT-3, PM-13 	
		<p>PR.AC-5: Physical and information security personnel understand roles & responsibilities</p>	<ul style="list-style-type: none"> • CCS CSC 9 • COBIT 5 APO07.03 • ISA 62443-2-1:2009 4.3.2.4.2 • ISO/IEC 27001:2013 A.6.1.1, A.7.2.2, • NIST SP 800-53 Rev. 4 AT-3, PM-13 	
	<p>Data Security (PR.DS): Information and records (data) are managed consistent with the organization's risk strategy to protect the confidentiality, integrity, and availability of information.</p>		<p>PR.DS-1: Data-at-rest is protected</p>	<ul style="list-style-type: none"> • CCS CSC 17 • COBIT 5 APO01.06, BAI02.01, BAI06.01, DSS06.06 • ISA 62443-3-3:2013 SR 3.4, SR 4.1 • ISO/IEC 27001:2013 A.8.2.3 • NIST SP 800-53 Rev. 4 SC-28
			<p>PR.DS-2: Data-in-transit is protected</p>	<ul style="list-style-type: none"> • CCS CSC 17 • COBIT 5 APO01.06, DSS06.06 • ISA 62443-3-3:2013 SR 3.1, SR 3.8, SR 4.1, SR 4.2 • ISO/IEC 27001:2013 A.8.2.3, A.13.1.1, A.13.2.1, A.13.2.3, A.14.1.2, A.14.1.3 • NIST SP 800-53 Rev. 4 SC-8
			<p>PR.DS-3: Assets are formally managed throughout removal, transfers, and disposition</p>	<ul style="list-style-type: none"> • COBIT 5 BAI09.03 • ISA 62443-2-1:2009 4. 4.3.3.3.9, 4.3.4.4.1 • ISA 62443-3-3:2013 SR 4.2 • ISO/IEC 27001:2013 A.8.2.3, A.8.3.1, A.8.3.2, A.8.3.3, A.11.2.7 • NIST SP 800-53 Rev. 4 CM-8, MP-6, PE-16
			<p>PR.DS-4: Adequate capacity to ensure availability is maintained</p>	<ul style="list-style-type: none"> • COBIT 5 APO13.01 • ISA 62443-3-3:2013 SR 7.1, SR 7.2 • ISO/IEC 27001:2013 A.12.3.1

Function	Category	Subcategory	Informative References
Information Protection			<ul style="list-style-type: none"> • NIST SP 800-53 Rev. 4 AU-4, CP-2, SC-5
		<p>PR.DS-5: Protections against data leaks are implemented</p>	<ul style="list-style-type: none"> • CCS CSC 17 • COBIT 5 APO01.06 • ISA 62443-3-3:2013 SR 5.2 • ISO/IEC 27001:2013 A.6.1.2, A.7.1.1, A.7.1.2, A.7.3.1, A.8.2.2, A.8.2.3, A.9.1.1, A.9.1.2, A.9.2.3, A.9.4.1, A.9.4.4, A.9.4.5, A.13.1.3, A.13.2.1, A.13.2.3, A.13.2.4, A.14.1.2, A.14.1.3 • NIST SP 800-53 Rev. 4 AC-4, AC-5, AC-6, PE-19, PS-3, PS-6, SC-7, SC-8, SC-13, SC-31, SI-4
		<p>PR.DS-6: Integrity checking mechanisms are used to verify software, firmware, and information integrity</p>	<ul style="list-style-type: none"> • ISA 62443-3-3:2013 SR 3.1, SR 3.3, SR 3.4, SR 3.8 • ISO/IEC 27001:2013 A.12.2.1, A.12.5.1, A.14.1.2, A.14.1.3 • NIST SP 800-53 Rev. 4 SI-7
		<p>PR.DS-7: The development and testing environment(s) are separate from the production environment</p>	<ul style="list-style-type: none"> • COBIT 5 BAI07.04 • ISO/IEC 27001:2013 A.12.1.4 • NIST SP 800-53 Rev. 4 CM-2
	<p style="text-align: center;">Information Protection Processes and Procedures (PR.IP): Security policies (that address purpose, scope, roles, responsibilities, management commitment, and coordination among organizational entities), processes, and procedures are maintained and used to manage protection of information systems and assets.</p>		<ul style="list-style-type: none"> • CCS CSC 3, 10 • COBIT 5 BAI10.01, BAI10.02, BAI10.03, BAI10.05 • ISA 62443-2-1:2009 4.3.4.3.2, 4.3.4.3.3 • ISA 62443-3-3:2013 SR 7.6 • ISO/IEC 27001:2013 A.12.1.2, A.12.5.1, A.12.6.2, A.14.2.2, A.14.2.3, A.14.2.4 • NIST SP 800-53 Rev. 4 CM-2, CM-3, CM-4, CM-5, CM-6, CM-7, CM-9, SA-10
		<p>PR.IP-1: A baseline configuration of information technology/industrial control systems is created and maintained</p>	<ul style="list-style-type: none"> • COBIT 5 BAI07.04 • ISO/IEC 27001:2013 A.12.1.4 • NIST SP 800-53 Rev. 4 CM-2
		<p>PR.IP-2: A System Development Life Cycle to manage systems is implemented</p>	<ul style="list-style-type: none"> • COBIT 5 APO13.01 • ISA 62443-2-1:2009 4.3.4.3.3 • ISO/IEC 27001:2013 A.6.1.5, A.14.1.1, A.14.2.1, A.14.2.5

Function	Category	Subcategory	Informative References
			<ul style="list-style-type: none"> • NIST SP 800-53 Rev. 4 SA-3, SA-4, SA-8, SA-10, SA-11, SA-12, SA-15, SA-17, PL-8
		PR.IP-3: Configuration change control processes are in place	<ul style="list-style-type: none"> • COBIT 5 BAI06.01, BAI01.06 • ISA 62443-2-1:2009 4.3.4.3.2, 4.3.4.3.3 • ISA 62443-3-3:2013 SR 7.6 • ISO/IEC 27001:2013 A.12.1.2, A.12.5.1, A.12.6.2, A.14.2.2, A.14.2.3, A.14.2.4 • NIST SP 800-53 Rev. 4 CM-3, CM-4, SA-10
		PR.IP-4: Backups of information are conducted, maintained, and tested periodically	<ul style="list-style-type: none"> • COBIT 5 APO13.01 • ISA 62443-2-1:2009 4.3.4.3.9 • ISA 62443-3-3:2013 SR 7.3, SR 7.4 • ISO/IEC 27001:2013 A.12.3.1, A.17.1.2A.17.1.3, A.18.1.3 • NIST SP 800-53 Rev. 4 CP-4, CP-6, CP-9
		PR.IP-5: Policy and regulations regarding the physical operating environment for organizational assets are met	<ul style="list-style-type: none"> • COBIT 5 DSS01.04, DSS05.05 • ISA 62443-2-1:2009 4.3.3.3.1 4.3.3.3.2, 4.3.3.3.3, 4.3.3.3.5, 4.3.3.3.6 • ISO/IEC 27001:2013 A.11.1.4, A.11.2.1, A.11.2.2, A.11.2.3 • NIST SP 800-53 Rev. 4 PE-10, PE-12, PE-13, PE-14, PE-15, PE-18
		PR.IP-6: Data is destroyed according to policy	<ul style="list-style-type: none"> • COBIT 5 BAI09.03 • ISA 62443-2-1:2009 4.3.4.4.4 • ISA 62443-3-3:2013 SR 4.2 • ISO/IEC 27001:2013 A.8.2.3, A.8.3.1, A.8.3.2, A.11.2.7 • NIST SP 800-53 Rev. 4 MP-6
		PR.IP-7: Protection processes are continuously improved	<ul style="list-style-type: none"> • COBIT 5 APO11.06, DSS04.05 • ISA 62443-2-1:2009 4.4.3.1, 4.4.3.2, 4.4.3.3, 4.4.3.4, 4.4.3.5, 4.4.3.6, 4.4.3.7, 4.4.3.8 • NIST SP 800-53 Rev. 4 CA-2, CA-7, CP-2, IR-

Function	Category	Subcategory	Informative References
Protection (PR) Protection of information and information systems			8, PL-2, PM-6
		PR.IP-8: Effectiveness of protection technologies is shared with appropriate parties	<ul style="list-style-type: none"> • ISO/IEC 27001:2013 A.16.1.6 • NIST SP 800-53 Rev. 4 AC-21, CA-7, SI-4
		PR.IP-9: Response plans (Incident Response and Business Continuity) and recovery plans (Incident Recovery and Disaster Recovery) are in place and managed	<ul style="list-style-type: none"> • COBIT 5 DSS04.03 • ISA 62443-2-1:2009 4.3.2.5.3, 4.3.4.5.1 • ISO/IEC 27001:2013 A.16.1.1, A.17.1.1, A.17.1.2 • NIST SP 800-53 Rev. 4 CP-2, IR-8
		PR.IP-10: Response and recovery plans are tested	<ul style="list-style-type: none"> • ISA 62443-2-1:2009 4.3.2.5.7, 4.3.4.5.11 • ISA 62443-3-3:2013 SR 3.3 • ISO/IEC 27001:2013 A.17.1.3 • NIST SP 800-53 Rev.4 CP-4, IR-3, PM-14
		PR.IP-11: Cybersecurity is included in human resources practices (e.g., deprovisioning, personnel screening)	<ul style="list-style-type: none"> • COBIT 5 APO07.01, APO07.02, APO07.03, APO07.04, APO07.05 • ISA 62443-2-1:2009 4.3.3.2.1, 4.3.3.2.2, 4.3.3.2.3 • ISO/IEC 27001:2013 A.7.1.1, A.7.3.1, A.8.1.4 • NIST SP 800-53 Rev. 4 PS Family
		PR.IP-12: A vulnerability management plan is developed and implemented	<ul style="list-style-type: none"> • ISO/IEC 27001:2013 A.12.6.1, A.18.2.2 • NIST SP 800-53 Rev. 4 RA-3, RA-5, SI-2
	Maintenance (PR.MA): Maintenance and repairs of industrial control and information system components is performed consistent with policies and procedures.	PR.MA-1: Maintenance and repair of organizational assets is performed and logged in a timely manner, with approved and controlled tools	<ul style="list-style-type: none"> • COBIT 5 BAI09.03 • ISA 62443-2-1:2009 4.3.3.3.7 • ISO/IEC 27001:2013 A.11.1.2, A.11.2.4, A.11.2.5 • NIST SP 800-53 Rev. 4 MA-2, MA-3, MA-5
		PR.MA-2: Remote maintenance of organizational assets is approved, logged, and performed in a manner that prevents unauthorized access	<ul style="list-style-type: none"> • COBIT 5 DSS05.04 • ISA 62443-2-1:2009 4.3.3.6.5, 4.3.3.6.6, 4.3.3.6.7, 4.4.4.6.8 • ISO/IEC 27001:2013 A.11.2.4, A.15.1.1, A.15.2.1

Function	Category	Subcategory	Informative References
	<p>Protective Technology (PR.PT): Technical security solutions are managed to ensure the security and resilience of systems and assets, consistent with related policies, procedures, and agreements.</p>	<p>PR.PT-1: Audit/log records are determined, documented, implemented, and reviewed in accordance with policy</p>	<ul style="list-style-type: none"> • NIST SP 800-53 Rev. 4 MA-4 • CCS CSC 14 • COBIT 5 APO11.04 • ISA 62443-2-1:2009 4.3.3.3.9, 4.3.3.5.8, 4.3.4.4.7, 4.4.2.1, 4.4.2.2, 4.4.2.4 • ISA 62443-3-3:2013 SR 2.8, SR 2.9, SR 2.10, SR 2.11, SR 2.12 • ISO/IEC 27001:2013 A.12.4.1, A.12.4.2, A.12.4.3, A.12.4.4, A.12.7.1 • NIST SP 800-53 Rev. 4 AU Family
		<p>PR.PT-2: Removable media is protected and its use restricted according to policy</p>	<ul style="list-style-type: none"> • COBIT 5 DSS05.02, APO13.01 • ISA 62443-3-3:2013 SR 2.3 • ISO/IEC 27001:2013 A.8.2.2, A.8.2.3, A.8.3.1, A.8.3.3, A.11.2.9 • NIST SP 800-53 Rev. 4 MP-2, MP-4, MP-5, MP-7
		<p>PR.PT-3: Access to systems and assets is controlled, incorporating the principle of least functionality</p>	<ul style="list-style-type: none"> • COBIT 5 DSS05.02 • ISA 62443-2-1:2009 4.3.3.5.1, 4.3.3.5.2, 4.3.3.5.3, 4.3.3.5.4, 4.3.3.5.5, 4.3.3.5.6, 4.3.3.5.7, 4.3.3.5.8, 4.3.3.6.1, 4.3.3.6.2, 4.3.3.6.3, 4.3.3.6.4, 4.3.3.6.5, 4.3.3.6.6, 4.3.3.6.7, 4.3.3.6.8, 4.3.3.6.9, 4.3.3.7.1, 4.3.3.7.2, 4.3.3.7.3, 4.3.3.7.4 • ISA 62443-3-3:2013 SR 1.1, SR 1.2, SR 1.3, SR 1.4, SR 1.5, SR 1.6, SR 1.7, SR 1.8, SR 1.9, SR 1.10, SR 1.11, SR 1.12, SR 1.13, SR 2.1, SR 2.2, SR 2.3, SR 2.4, SR 2.5, SR 2.6, SR 2.7 • ISO/IEC 27001:2013 A.9.1.2 • NIST SP 800-53 Rev. 4 AC-3, CM-7
		<p>PR.PT-4: Communications and control networks are protected</p>	<ul style="list-style-type: none"> • CCS CSC 7 • COBIT 5 DSS05.02, APO13.01 • ISA 62443-3-3:2013 SR 3.1, SR 3.5, SR 3.8, SR 4.1, SR 4.3, SR 5.1, SR 5.2, SR 5.3, SR 7.1,

Function	Category	Subcategory	Informative References
DETECT (DE)	Anomalies and Events (DE.AE): Anomalous activity is detected in a timely manner and the potential impact of events is understood.	<p>DE.AE-1: A baseline of network operations and expected data flows for users and systems is established and managed</p>	<p>SR 7.6</p> <ul style="list-style-type: none"> • ISO/IEC 27001:2013 A.13.1.1, A.13.2.1 • NIST SP 800-53 Rev. 4 AC-4, AC-17, AC-18, CP-8, SC-7
		<p>DE.AE-2: Detected events are analyzed to understand attack targets and methods</p>	<ul style="list-style-type: none"> • COBIT 5 DSS03.01 • ISA 62443-2-1:2009 4.4.3.3 • NIST SP 800-53 Rev. 4 AC-4, CA-3, CM-2, SI-4
DETECT (DE)	Anomalies and Events (DE.AE): Anomalous activity is detected in a timely manner and the potential impact of events is understood.	<p>DE.AE-3: Event data are aggregated and correlated from multiple sources and sensors</p>	<ul style="list-style-type: none"> • ISA 62443-2-1:2009 4.3.4.5.6, 4.3.4.5.7, 4.3.4.5.8 • ISA 62443-3-3:2013 SR 2.8, SR 2.9, SR 2.10, SR 2.11, SR 2.12, SR 3.9, SR 6.1, SR 6.2 • ISO/IEC 27001:2013 A.16.1.1, A.16.1.4 • NIST SP 800-53 Rev. 4 AU-6, CA-7, IR-4, SI-4
		<p>DE.AE-4: Impact of events is determined</p>	<ul style="list-style-type: none"> • COBIT 5 APO12.06 • NIST SP 800-53 Rev. 4 CP-2, IR-4, RA-3, SI-4
		<p>DE.AE-5: Incident alert thresholds are established</p>	<ul style="list-style-type: none"> • COBIT 5 APO12.06 • ISA 62443-2-1:2009 4.2.3.10 • NIST SP 800-53 Rev. 4 IR-4, IR-5, IR-8
		<p>DE.AE-6: Incident alert thresholds are established</p>	<ul style="list-style-type: none"> • COBIT 5 APO12.06 • ISA 62443-2-1:2009 4.2.3.10 • NIST SP 800-53 Rev. 4 IR-4, IR-5, IR-8
DETECT (DE)	Security Continuous Monitoring (DE.CM): The information system and assets are monitored at discrete intervals to identify cybersecurity events and verify the effectiveness of protective measures.	<p>DE.CM-1: The network is monitored to detect potential cybersecurity events</p>	<ul style="list-style-type: none"> • CCS CSC 14, 16 • COBIT 5 DSS05.07 • ISA 62443-3-3:2013 SR 6.2 • NIST SP 800-53 Rev. 4 AC-2, AU-12, CA-7, CM-3, SC-5, SC-7, SI-4
		<p>DE.CM-2: The physical environment is</p>	<ul style="list-style-type: none"> • ISA 62443-2-1:2009 4.3.3.3.8

Function	Category	Subcategory	Informative References
		monitored to detect potential cybersecurity events	<ul style="list-style-type: none"> • NIST SP 800-53 Rev. 4 CA-7, PE-3, PE-6, PE-20
		DE.CM-3: Personnel activity is monitored to detect potential cybersecurity events	<ul style="list-style-type: none"> • ISA 62443-3-3:2013 SR 6.2 • ISO/IEC 27001:2013 A.12.4.1 • NIST SP 800-53 Rev. 4 AC-2, AU-12, AU-13, CA-7, CM-10, CM-11
		DE.CM-4: Malicious code is detected	<ul style="list-style-type: none"> • CCS CSC 5 • COBIT 5 DSS05.01 • ISA 62443-2-1:2009 4.3.4.3.8 • ISA 62443-3-3:2013 SR 3.2 • ISO/IEC 27001:2013 A.12.2.1 • NIST SP 800-53 Rev. 4 SI-3
		DE.CM-5: Unauthorized mobile code is detected	<ul style="list-style-type: none"> • ISA 62443-3-3:2013 SR 2.4 • ISO/IEC 27001:2013 A.12.5.1 • NIST SP 800-53 Rev. 4 SC-18, SI-4, SC-44
		DE.CM-6: External service provider activity is monitored to detect potential cybersecurity events	<ul style="list-style-type: none"> • COBIT 5 APO07.06 • ISO/IEC 27001:2013 A.14.2.7, A.15.2.1 • NIST SP 800-53 Rev. 4 CA-7, PS-7, SA-4, SA-9, SI-4
		DE.CM-7: Monitoring for unauthorized personnel, connections, devices, and software is performed	<ul style="list-style-type: none"> • NIST SP 800-53 Rev. 4 AU-12, CA-7, CM-3, CM-8, PE-3, PE-6, PE-20, SI-4
		DE.CM-8: Vulnerability scans are performed	<ul style="list-style-type: none"> • COBIT 5 BAI03.10 • ISA 62443-2-1:2009 4.2.3.1, 4.2.3.7 • ISO/IEC 27001:2013 A.12.6.1 • NIST SP 800-53 Rev. 4 RA-5
		Detection Processes (DE.DP): Detection processes and procedures are maintained and tested to ensure timely and	DE.DP-1: Roles and responsibilities for detection are well defined to ensure accountability

Function	Category	Subcategory	Informative References
	adequate awareness of anomalous events.		<ul style="list-style-type: none"> • NIST SP 800-53 Rev. 4 CA-2, CA-7, PM-14
		<p>DE.DP-2: Detection activities comply with all applicable requirements</p>	<ul style="list-style-type: none"> • ISA 62443-2-1:2009 4.4.3.2 • ISO/IEC 27001:2013 A.18.1.4 • NIST SP 800-53 Rev. 4 CA-2, CA-7, PM-14, SI-4
		<p>DE.DP-3: Detection processes are tested</p>	<ul style="list-style-type: none"> • COBIT 5 APO13.02 • ISA 62443-2-1:2009 4.4.3.2 • ISA 62443-3-3:2013 SR 3.3 • ISO/IEC 27001:2013 A.14.2.8 • NIST SP 800-53 Rev. 4 CA-2, CA-7, PE-3, PM-14, SI-3, SI-4
		<p>DE.DP-4: Event detection information is communicated to appropriate parties</p>	<ul style="list-style-type: none"> • COBIT 5 APO12.06 • ISA 62443-2-1:2009 4.3.4.5.9 • ISA 62443-3-3:2013 SR 6.1 • ISO/IEC 27001:2013 A.16.1.2 • NIST SP 800-53 Rev. 4 AU-6, CA-2, CA-7, RA-5, SI-4
		<p>DE.DP-5: Detection processes are continuously improved</p>	<ul style="list-style-type: none"> • COBIT 5 APO11.06, DSS04.05 • ISA 62443-2-1:2009 4.4.3.4 • ISO/IEC 27001:2013 A.16.1.6 • NIST SP 800-53 Rev. 4, CA-2, CA-7, PL-2, RA-5, SI-4, PM-14

Function	Category	Subcategory	Informative References
RESPOND (RS)	<p>Response Planning (RS.RP): Response processes and procedures are executed and maintained, to ensure timely response to detected cybersecurity events.</p>	<p>RS.RP-1: Response plan is executed during or after an event</p>	<ul style="list-style-type: none"> • COBIT 5 BAI01.10 • CCS CSC 18 • ISA 62443-2-1:2009 4.3.4.5.1 • ISO/IEC 27001:2013 A.16.1.5 • NIST SP 800-53 Rev. 4 CP-2, CP-10, IR-4, IR-8
	<p>Communications (RS.CO): Response activities are coordinated with internal and external stakeholders, as appropriate, to include external support from law enforcement agencies.</p>	<p>RS.CO-1: Personnel know their roles and order of operations when a response is needed</p>	<ul style="list-style-type: none"> • ISA 62443-2-1:2009 4.3.4.5.2, 4.3.4.5.3, 4.3.4.5.4 • ISO/IEC 27001:2013 A.6.1.1, A.16.1.1 • NIST SP 800-53 Rev. 4 CP-2, CP-3, IR-3, IR-8
		<p>RS.CO-2: Events are reported consistent with established criteria</p>	<ul style="list-style-type: none"> • ISA 62443-2-1:2009 4.3.4.5.5 • ISO/IEC 27001:2013 A.6.1.3, A.16.1.2 • NIST SP 800-53 Rev. 4 AU-6, IR-6, IR-8
		<p>RS.CO-3: Information is shared consistent with response plans</p>	<ul style="list-style-type: none"> • ISA 62443-2-1:2009 4.3.4.5.2 • ISO/IEC 27001:2013 A.16.1.2 • NIST SP 800-53 Rev. 4 CA-2, CA-7, CP-2, IR-4, IR-8, PE-6, RA-5, SI-4
		<p>RS.CO-4: Coordination with stakeholders occurs consistent with response plans</p>	<ul style="list-style-type: none"> • ISA 62443-2-1:2009 4.3.4.5.5 • NIST SP 800-53 Rev. 4 CP-2, IR-4, IR-8
		<p>RS.CO-5: Voluntary information sharing occurs with external stakeholders to achieve broader cybersecurity situational awareness</p>	<ul style="list-style-type: none"> • NIST SP 800-53 Rev. 4 PM-15, SI-5
	<p>Analysis (RS.AN): Analysis is conducted to ensure adequate response and support recovery activities.</p>	<p>RS.AN-1: Notifications from detection systems are investigated</p>	<ul style="list-style-type: none"> • COBIT 5 DSS02.07 • ISA 62443-2-1:2009 4.3.4.5.6, 4.3.4.5.7, 4.3.4.5.8 • ISA 62443-3-3:2013 SR 6.1 • ISO/IEC 27001:2013 A.12.4.1, A.12.4.3, A.16.1.5 • NIST SP 800-53 Rev. 4 AU-6, CA-7, IR-4, IR-

Function	Category	Subcategory	Informative References
RECOVER (RC)			5, PE-6, SI-4
		RS.AN-2: The impact of the incident is understood	<ul style="list-style-type: none"> • ISA 62443-2-1:2009 4.3.4.5.6, 4.3.4.5.7, 4.3.4.5.8 • ISO/IEC 27001:2013 A.16.1.6 • NIST SP 800-53 Rev. 4 CP-2, IR-4
		RS.AN-3: Forensics are performed	<ul style="list-style-type: none"> • ISA 62443-3-3:2013 SR 2.8, SR 2.9, SR 2.10, SR 2.11, SR 2.12, SR 3.9, SR 6.1 • ISO/IEC 27001:2013 A.16.1.7 • NIST SP 800-53 Rev. 4 AU-7, IR-4
		RS.AN-4: Incidents are categorized consistent with response plans	<ul style="list-style-type: none"> • ISA 62443-2-1:2009 4.3.4.5.6 • ISO/IEC 27001:2013 A.16.1.4 • NIST SP 800-53 Rev. 4 CP-2, IR-4, IR-5, IR-8
	Mitigation (RS.MI): Activities are performed to prevent expansion of an event, mitigate its effects, and eradicate the incident.	RS.MI-1: Incidents are contained	<ul style="list-style-type: none"> • ISA 62443-2-1:2009 4.3.4.5.6 • ISA 62443-3-3:2013 SR 5.1, SR 5.2, SR 5.4 • ISO/IEC 27001:2013 A.16.1.5 • NIST SP 800-53 Rev. 4 IR-4
		RS.MI-2: Incidents are mitigated	<ul style="list-style-type: none"> • ISA 62443-2-1:2009 4.3.4.5.6, 4.3.4.5.10 • ISO/IEC 27001:2013 A.12.2.1, A.16.1.5 • NIST SP 800-53 Rev. 4 IR-4
		RS.MI-3: Newly identified vulnerabilities are mitigated or documented as accepted risks	<ul style="list-style-type: none"> • ISO/IEC 27001:2013 A.12.6.1 • NIST SP 800-53 Rev. 4 CA-7, RA-3, RA-5
	Improvements (RS.IM): Organizational response activities are improved by incorporating lessons learned from current and previous detection/response activities.	RS.IM-1: Response plans incorporate lessons learned	<ul style="list-style-type: none"> • COBIT 5 BAI01.13 • ISA 62443-2-1:2009 4.3.4.5.10, 4.4.3.4 • ISO/IEC 27001:2013 A.16.1.6 • NIST SP 800-53 Rev. 4 CP-2, IR-4, IR-8
		RS.IM-2: Response strategies are updated	<ul style="list-style-type: none"> • NIST SP 800-53 Rev. 4 CP-2, IR-4, IR-8
	RECOVER (RC)	Recovery Planning (RC.RP): Recovery processes and procedures are executed and maintained to ensure timely	RC.RP-1: Recovery plan is executed during or after an event

Function	Category	Subcategory	Informative References
	restoration of systems or assets affected by cybersecurity events.		<ul style="list-style-type: none"> • NIST SP 800-53 Rev. 4 CP-10, IR-4, IR-8
	Improvements (RC.IM): Recovery planning and processes are improved by incorporating lessons learned into future activities.	RC.IM-1: Recovery plans incorporate lessons learned	<ul style="list-style-type: none"> • COBIT 5 BAI05.07 • ISA 62443-2-1:2009 4.4.3.4 • NIST SP 800-53 Rev. 4 CP-2, IR-4, IR-8
		RC.IM-2: Recovery strategies are updated	<ul style="list-style-type: none"> • COBIT 5 BAI07.08 • NIST SP 800-53 Rev. 4 CP-2, IR-4, IR-8
	Communications (RC.CO): Restoration activities are coordinated with internal and external parties, such as coordinating centers, Internet Service Providers, owners of attacking systems, victims, other CSIRTs, and vendors.	RC.CO-1: Public relations are managed	<ul style="list-style-type: none"> • COBIT 5 EDM03.02
		RC.CO-2: Reputation after an event is repaired	<ul style="list-style-type: none"> • COBIT 5 MEA03.02
		RC.CO-3: Recovery activities are communicated to internal stakeholders and executive and management teams	<ul style="list-style-type: none"> • NIST SP 800-53 Rev. 4 CP-2, IR-4

Information regarding Informative References described in Appendix A may be found at the following locations:

- Control Objectives for Information and Related Technology (COBIT): <http://www.isaca.org/COBIT/Pages/default.aspx>
- Council on CyberSecurity (CCS) Top 20 Critical Security Controls (CSC): <http://www.counciloncybersecurity.org>
- ANSI/ISA-62443-2-1 (99.02.01)-2009, *Security for Industrial Automation and Control Systems: Establishing an Industrial Automation and Control Systems Security Program*: <http://www.isa.org/Template.cfm?Section=Standards8&Template=/Ecommerce/ProductDisplay.cfm&ProductID=10243>
- ANSI/ISA-62443-3-3 (99.03.03)-2013, *Security for Industrial Automation and Control Systems: System Security Requirements and Security Levels*: <http://www.isa.org/Template.cfm?Section=Standards2&template=/Ecommerce/ProductDisplay.cfm&ProductID=13420>
- ISO/IEC 27001, *Information technology -- Security techniques -- Information security management systems -- Requirements*: http://www.iso.org/iso/home/store/catalogue_ics/catalogue_detail_ics.htm?csnumber=54534
- NIST SP 800-53 Rev. 4: NIST Special Publication 800-53 Revision 4, *Security and Privacy Controls for Federal Information Systems and Organizations*, April 2013 (including updates as of January 15, 2014). <http://dx.doi.org/10.6028/NIST.SP.800-53r4>.

Mappings between the Framework Core Subcategories and the specified sections in the Informative References represent a general correspondence and are not intended to definitively determine whether the specified sections in the Informative References provide the desired Subcategory outcome.

Appendix B: Glossary

This appendix defines selected terms used in the publication.

Category	The subdivision of a Function into groups of cybersecurity outcomes, closely tied to programmatic needs and particular activities. Examples of Categories include “Asset Management,” “Access Control,” and “Detection Processes.”
Critical Infrastructure	Systems and assets, whether physical or virtual, so vital to the United States that the incapacity or destruction of such systems and assets would have a debilitating impact on cybersecurity, national economic security, national public health or safety, or any combination of those matters.
Cybersecurity	The process of protecting information by preventing, detecting, and responding to attacks.
Cybersecurity Event	A cybersecurity change that may have an impact on organizational operations (including mission, capabilities, or reputation).
Detect (function)	Develop and implement the appropriate activities to identify the occurrence of a cybersecurity event.
Framework	A risk-based approach to reducing cybersecurity risk composed of three parts: the Framework Core, the Framework Profile, and the Framework Implementation Tiers. Also known as the “Cybersecurity Framework.”
Framework Core	A set of cybersecurity activities and references that are common across critical infrastructure sectors and are organized around particular outcomes. The Framework Core comprises four types of elements: Functions, Categories, Subcategories, and Informative References.
Framework Implementation Tier	A lens through which to view the characteristics of an organization’s approach to risk—how an organization views cybersecurity risk and the processes in place to manage that risk.
Framework Profile	A representation of the outcomes that a particular system or organization has selected from the Framework Categories and Subcategories.
Function	One of the main components of the Framework. Functions provide the highest level of structure for organizing basic cybersecurity activities into Categories and Subcategories. The five functions are Identify,

Protect, Detect, Respond, and Recover.

Identify (function)	Develop the organizational understanding to manage cybersecurity risk to systems, assets, data, and capabilities.
Informative Reference	A specific section of standards, guidelines, and practices common among critical infrastructure sectors that illustrates a method to achieve the outcomes associated with each Subcategory.
Mobile Code	A program (e.g., script, macro, or other portable instruction) that can be shipped unchanged to a heterogeneous collection of platforms and executed with identical semantics.
Protect (function)	Develop and implement the appropriate safeguards to ensure delivery of critical infrastructure services.
Privileged User	A user that is authorized (and, therefore, trusted) to perform security-relevant functions that ordinary users are not authorized to perform.
Recover (function)	Develop and implement the appropriate activities to maintain plans for resilience and to restore any capabilities or services that were impaired due to a cybersecurity event.
Respond (function)	Develop and implement the appropriate activities to take action regarding a detected cybersecurity event.
Risk	A measure of the extent to which an entity is threatened by a potential circumstance or event, and typically a function of: (i) the adverse impacts that would arise if the circumstance or event occurs; and (ii) the likelihood of occurrence.
Risk Management	The process of identifying, assessing, and responding to risk.
Subcategory	The subdivision of a Category into specific outcomes of technical and/or management activities. Examples of Subcategories include “External information systems are catalogued,” “Data-at-rest is protected,” and “Notifications from detection systems are investigated.”

Appendix C: Acronyms

This appendix defines selected acronyms used in the publication.

CCS	Council on CyberSecurity
COBIT	Control Objectives for Information and Related Technology
DCS	Distributed Control System
DHS	Department of Homeland Security
EO	Executive Order
ICS	Industrial Control Systems
IEC	International Electrotechnical Commission
IR	Interagency Report
ISA	International Society of Automation
ISAC	Information Sharing and Analysis Center
ISO	International Organization for Standardization
IT	Information Technology
NIST	National Institute of Standards and Technology
RFI	Request for Information
RMP	Risk Management Process
SCADA	Supervisory Control and Data Acquisition
SP	Special Publication

Update on the Cybersecurity Framework

July 31, 2014

The [Framework for Improving Critical Infrastructure Cybersecurity](#) (“The Framework”) was issued on February 12, 2014, as directed by the President in Executive Order 13636. This voluntary framework – based on existing standards, guidelines, and practices – provides guidance for reducing cybersecurity risk for organizations within the critical infrastructure. The Framework was developed in a yearlong process where NIST served as a convener for industry, academia and government stakeholders.

During the stakeholder engagement, areas were identified that would require additional development – where the needs of Critical Infrastructure owners and operators extend beyond those existing standards, guidelines, and practices. The Framework was also envisioned as a “living” document, improved based on feedback from users’ experiences, while new standards, guidelines, and technology would assist with implementation and future versions of the Framework.

This update highlights new developments and activities over the past several months. In addition to the information presented in this update, NIST is planning to release a formal Request for Information (RFI) asking for further feedback on current awareness, initial experiences with the Framework, and related activities to support the use of the Framework.

Responses to the RFI will be shared publicly, and used as the basis for the next Cybersecurity Framework workshop to be hosted by the Florida Center for Cybersecurity (FC²) located at the University of South Florida in Tampa on October 29-30. To obtain more information on this workshop and to register, visit the [workshop page](#).

Raising Awareness, Encouraging Use, and Gaining Feedback About Experiences with the Framework

Since the release of the Framework, NIST has strengthened its collaboration with critical infrastructure owners and operators, industry leaders, government partners, and other stakeholders, building on interactions over the previous year that were critical to the Framework’s development. The primary goals of these interactions have been to:

- 1) Raise awareness about the Framework and its intent, explaining the approach and details.
- 2) Encourage use of the Framework by organizations across the critical infrastructure, and those that support critical infrastructure.

- 3) Assist sectors developing sector-specific implementation guides with their government partners.
- 4) Gain feedback from users about their experiences with the Framework; including information about how the approach is helping them to better assess and address their needs, *and* challenges and shortcomings that they identify as they apply the Framework that need to be addressed in future versions or through supporting initiatives.
- 5) Get input and assistance in further advancing Framework areas for development, alignment, and collaboration identified previously by NIST in its [Roadmap for Improving Critical Infrastructure Cybersecurity](#) (“the Roadmap”).

NIST, the Department of Homeland Security (DHS), and other government and industry partners have been seeking to accomplish the goals above by meeting frequently with stakeholders across the spectrum of critical infrastructure sectors. This has included discussions with regulatory agencies, targeted sessions on the needs for small and medium organizations, broader industry-led fora, and meetings hosted by the DHS C³ Voluntary Program.

These interactions have often taken place through meetings and listening sessions at events convened by associations at a state, regional, or national level. Those exchanges will continue throughout 2014 to ensure awareness of the voluntary approach so that officials at all levels of these organizations, including senior executives are informed about and encouraged to use the Framework, participate in supporting initiatives, and then provide feedback to NIST.

The ecosystem of tools and guidance to assist use also continues to evolve. Several industry sectors, standards bodies, and complementary resource providers have taken the initiative to begin mapping their own sets of standards, guidelines, and best practices to the Cybersecurity Framework. Providers of IT products or services are also crucial in constructing, improving, and safeguarding the nation’s critical infrastructure from cyberattacks. Their use of the Framework will be essential as the marketplace becomes more focused on, and capable of, dealing with cyber-based risks, and several organizations have announced that they are offering products and services that help organizations implement the Framework.

NIST recently released a [Cybersecurity Framework Reference Tool](#) to assist in navigating the Framework and its standards, guidelines, and best practices. This publicly available tool allows the user to browse the Framework Core by functions, categories, subcategories, and informative references; search for specific words; and export the data to various file types.

Advancing Areas Identified in the Cybersecurity Framework Roadmap.

In February 2014, NIST also published a Cybersecurity Framework Roadmap detailing several high-priority areas for development, alignment and collaboration that should be addressed in order to improve future versions of the Framework.

These important areas, identified by stakeholders, require continued focus; they are important areas that either have yet to be developed or may need further research and understanding. The following section highlights recent activities to advance these areas.

Authentication. NIST has continued to support the development of better identity and authentication solutions through the National Strategy for Trusted Identities in Cyberspace (NSTIC), as well as an active partnership with the Identity Ecosystem Steering Group (IDESG). NSTIC pilots are demonstrating new approaches to identity and authentication online. The IDESG in April agreed on a series of components for the Identity Ecosystem Framework and is currently crafting these components in anticipation of launching a self-assessment and self-attestation program early in 2015 with a more comprehensive program the following year.

Automated Indicator Sharing. NIST is currently developing a draft Special Publication (SP 800-150) that focuses on information sharing and coordination within the incident response life cycle. The publication will provide guidance on the safe and effective sharing of information in support of cross-organization incident response. The publication will address the steps for planning, implementing, and maintaining an information-sharing program; information sharing architectures; existing standards, specifications, and transport protocols; the types of information that could be shared (e.g., indicators, tactics, mitigations); and data handling considerations. A draft release of the publication is planned for Fall 2014.

Conformity Assessment. NIST continues to discuss public and private sector conformity assessment needs and activities during industry and federal engagements. There are private sector conformity assessment activities that could, in part, meet the needs of industry demonstrating evidence of conformity to a given Framework profile. There are public sector activities that could also be used by industry to demonstrate evidence of conformity to a given Framework profile. Efforts will be undertaken in both the private and public sectors to determine if drivers currently exist, or will exist, to require such demonstration.

Cybersecurity Workforce. A skilled cybersecurity workforce is needed to meet the unique cybersecurity needs of critical infrastructure. Various efforts, including the [National Initiative for Cybersecurity Education \(NICE\)](#), are currently fostering the training of a cybersecurity workforce for the future, establishing an operational, sustainable and continually improving cybersecurity education program to provide a pipeline of skilled workers for the private sector and government.

NICE is aligned with the [Presidential Job-Driven Training Initiative](#) and will contribute to this new effort by working to increase the number of individuals who complete high-quality cybersecurity training and education programs and attain skills that are in high demand in the national workforce. NICE aims to expand pathways to cyber skills and jobs by developing an interactive map of the United States that shows where cybersecurity job openings exist while identifying for applicants the skills the job requires and the training programs available to applicants seeking each job. NICE will also expand its active engagement with

employers, academic institutions, and industry to promote cybersecurity education and training programs and opportunities at colleges and universities (particularly community colleges), technical schools, and accredited two-year proprietary schools.

Data Analytics. Big data and the associated analytic tools coupled with the emergence of cloud, mobile, and social computing offer opportunities to process and analyze structured and unstructured cybersecurity-relevant data. NIST continues to explore issues in processing and analyzing big data, with an emerging focus on standards and measurement tools and techniques needed to enable greater understanding of complex infrastructures.

Federal Agency Cybersecurity Alignment. Along with DHS, NIST is developing a mapping of key federal policies and resources to the Framework to determine areas within the Framework that could inform efforts to improve Federal cybersecurity practices. This effort is intended to produce a document describing how existing laws, policies, and standards applicable to Federal agency cybersecurity operations align to the Cybersecurity Framework.

International Aspects, Impacts, and Alignment. NIST has also been actively engaging the international community on the Framework. NIST and other US government officials have had discussions about the Framework with multiple foreign governments and regional representatives including organizations throughout the world, including – but not limited to - the United Kingdom (UK), Japan, Korea, Estonia, Israel, Germany, and Australia.

Supply Chain Risk Management. Supply chain issues were among the most commonly mentioned concerns throughout the development of the Framework. NIST will continue to encourage broad industry involvement and leadership in supply chain risk management activities, promote the mapping of relevant standards, best practices and guidelines to the Framework Core, and identify key challenges and strategies to supply chain risk management to enable more effective Framework implementation. Additionally, NIST will continue to support and offer SCRM guidance to federal agencies. NIST recently released the second public draft of [Special Publication 800-161](#), *Supply Chain Risk Management Practices for Federal Information Systems and Organizations*, and is adjudicating comments received.

Technical Privacy Standards. A lack of clear standards, guidelines, and best practices to aid organizations in successfully implementing privacy considerations into their cybersecurity programs was identified during development of the Framework. Consequently, Version 1.0 of the Framework provided a methodology for addressing privacy. At the same time, NIST announced that it intended to convene experts in privacy policies, programs, and engineering to advance understanding of how these areas intersect and to develop practical approaches for building privacy considerations.

NIST held a workshop on Privacy Engineering on April 9-10 2014, to solicit information and views to achieve that aim. Approximately 240 specialists in the legal, policy, and technical aspects of privacy participated in the workshop at NIST and another 100 attended via webcasts of plenary sessions. The attendees included

representatives from a varied array of companies, associations, civil societies, government agencies, and universities. The broad participation across sectors and disciplines illustrated both the complexity of the issue, and the demand for determining common goals. An initial summary of this workshop is [available here](#).

On September 15-16, 2014, NIST will hold its second Privacy Engineering Workshop in San Jose, CA. Co-sponsored with International Association of Privacy Professionals (IAPP), this workshop will consider draft privacy engineering definitions and concepts. The results of this workshop will inform the development of the NIST report on privacy engineering. More information on this workshop is [available here](#).

Stay Engaged

Those with feedback about the Framework – including how they are using it, their experiences, concerns, and specific suggestions for improvement – are encouraged to share them with NIST at: cyberframework@nist.gov.

Update on the Cybersecurity Framework

5 December 2014

Background

The [Framework for Improving Critical Infrastructure Cybersecurity](#) (“The Framework”) was issued on February 12, 2014, as directed by President Obama in Executive Order 13636. This voluntary framework – based on existing standards, guidelines, and practices – provides guidance for reducing cybersecurity risk for organizations within critical infrastructure sectors. The Framework was developed in a year-long, collaborative process in which NIST served as a convener for industry, academia, and government stakeholders. This collaboration continues as NIST works with stakeholders from across the country and around the world.

The Framework is designed to be a “living” document that is shaped by user feedback and experiences. To gain insights into these experiences, NIST released a Request for Information¹ (RFI) on August 26, 2014, and held the 6th Cybersecurity Framework Workshop at the University of South Florida in Tampa, Fla., on October 29 and 30, 2014. Responses to the RFI came from industry, academia and government organizations at multiple levels, as well as organizations representing large constituencies and key stakeholders in critical infrastructure sectors.²

Building off those RFI responses, the Tampa workshop focused on the use of the Framework by individual organizations of various sizes and business types. Workshop attendees reported on the use of sector-specific guides, tools, products, standards, and services in support of their cybersecurity risk management practices. The Framework’s impact on policy, including internationally, was also a key topic throughout the event. The workshop included sessions on authentication, automated indicator sharing, supply chain, conformity assessment, cybersecurity workforce, and privacy.

This update provides a summary of the RFI responses and feedback from the workshop and describes how NIST will support use of the Framework in the future.

General Awareness

Comments received from the RFI and the workshop indicated there is general awareness of the Framework among many major stakeholders in the nation’s critical infrastructure. However, throughout the RFI comments and the workshop discussions, there was broad agreement that

¹ RFI - Experience with the Framework for Improving Critical Infrastructure Cybersecurity, August 26, 2014, <https://federalregister.gov/a/2014-20315>

² Comments Received in Response To: Federal Register Notice Developing a Framework To Improve Critical Infrastructure Cybersecurity, October 16, 2014, http://csrc.nist.gov/cyberframework/rfi_comments_10_2014.html

more could and should be done to raise Framework awareness and use by building on both government and industry-led efforts. Many industry participants committed to expanding awareness and understanding of the Framework and how to use it within their respective sectors and communities. This outreach effort would include small- and medium-sized businesses, state and local governments, and international organizations. The following is a representative comment from an information technology sector RFI respondent: “Our experience and interaction with other organizations have shown that the levels of knowledge of the Framework, as well as the process of its adoption, differ very significantly by industry sector and within the individual sectors we have been exposed to. This is understandable given that the process has only started and an initiative of this magnitude may take years to make a significant impact.”

Many RFI respondents and workshop participants recommended that “real world” applications and case studies be published to showcase Framework use. Further, suggestions included the use of Web-based resources, including lessons learned and case studies, to help increase Framework awareness and understanding. Participants also recommended sharing more extensive mappings of existing standards and guidelines to the Framework.

Initial Experiences Using the Framework

Organizations are using the Framework in a variety of ways. Many users have found the Framework helpful in raising awareness and communicating with stakeholders within their organization, including executive leadership. The Framework is also improving communications across organizations, allowing cybersecurity expectations to be shared with business partners, suppliers, and among sectors. The Framework core mappings are being used to demonstrate alignment with standards, guidelines, best practices, and, in some cases, to regulatory requirements. The Framework is also being used as a strategic planning tool to assess risks and current practices.

Some organizations used the Framework to benchmark performance; others explicitly avoided applying the Framework in this way. Those who considered benchmarking detrimental were considering its use as a means of comparing *between* organizations. Generally, those who favored use of the Framework for benchmarking were largely focused on measurement *within* their own organization.

Of the three main components of the Framework (the Core, the Profile, and the Implementation Tiers), the tiers appear to be the least-used part of the Framework, likely because of their enterprise-level scope. Many organizations desired additional guidance on the appropriate use of tiers, while some use alternative approaches to self-assessment. There is some evidence that Framework profiles are being adapted by organizations to meet their organizational needs, though such tailoring does not appear to be widespread. A financial sector representative put it this way in response to the RFI: “While the notion of implementation tiers provides for a more

flexible approach in the application of the Framework, the lack of practical examples or reference models through sample profiles either at a broad or sector level make it difficult to understand the expectations of external entities such as regulators.”

“Getting started” guides as well as case studies or illustrative applications were cited as a means of increasing understanding and helping organizations better manage cybersecurity risk. Several participants envisioned these tools being hosted in a common public repository. NIST was told that reference tools are needed to express the Framework in multiple ways, to understand informative references, and to aid in developing profiles.

Although one of the most well-received aspects of the Framework has been its use as a common language for describing and sharing information and needs about cybersecurity and risk, comments offered during the workshop sessions made it clear that there remains some confusion over terminology that should be addressed in future efforts.

Framework Updates

There was widespread agreement among participants that it is too early to update the Framework and that more time is needed to understand and use the current version. Similarly, it is important for NIST to clarify how to productively use Framework tiers, how the Framework can be a cost-effective tool in addressing cybersecurity risks, and how the Framework’s approach to cybersecurity risk management can be integrated with an organization’s broader risk management processes, assessments, and decision making.

In the months ahead, NIST will focus on these aspects of the Framework and will consider producing guidance that will help organizations to address these areas. No modifications or new versions of the Framework are anticipated within the next year, although NIST will continue to work on areas singled out by the Roadmap. NIST also will continue to explore options for future governance of the Framework.

Small/Medium-Sized Businesses

Both RFI responses and workshop feedback indicated that closing gaps in cybersecurity risk management identified through the use of the Framework is especially challenging for organizations that do not have existing cybersecurity programs. At the same time, some workshop participants from smaller and medium companies are productively using the Framework to identify and manage their cybersecurity risks. One small rural telephone and Internet provider told participants that his information technology staff was initially concerned that the Framework would be a burden. They weren’t engaged, he reported, “Until we realized that we can use the Framework as a way of helping to guide how we do things, rather than as an additional thing to do.” He later added, “When we focused it down to one, two or three items we were trying to make some improvements on, with associated references, we found that actually

very helpful.” Workshop discussions suggested that other organizations might also benefit from such an incremental, iterative application of the Framework.

Some RFI respondents advocated for specific guidance from NIST in this area. For example, one suggested, “NIST and the SSAs [sector specific agencies] should continue efforts to increase awareness of the Cybersecurity Framework especially among small and medium sized owners and operators of energy sector critical infrastructure. These enterprises may have limited resources requiring tailored outreach and guidance activities.”

Regulation and Regulatory Concerns

In response to the RFI, one information technology representative stated an issue that remains a concern despite repeated assurances by the Executive Office of the President³ and multiple federal agencies: “There is concern that regulating agencies or Congress will make the Framework mandatory and turn it into a compliance mechanism.”

RFI respondents and workshop participants recommended increased outreach to regulators in order to facilitate a consistent understanding of the Framework, and to reinforce that it is not designed to create additional regulation. Many stressed that the Framework is an organizing construct for aligning and communicating requirements. Further, it was suggested that regulatory agencies could promote use of the Framework by clear statements about the voluntary nature of the document. For example, one cross-sector representative said, “Regulatory agencies and the Federal government need to make it clear that adoption of the NIST Framework will be viewed as a best practice and positive factor, that the Framework will not be utilized as a discoverable during regulatory examinations, that firms who implement the Framework, in good faith, will not be punished for weaknesses identified during vulnerability assessments in their programs.”

Guidance and Metrics/Measurability

A common theme heard was the perceived value of additional guidance about how to use the Framework. One healthcare respondent stated: “We have observed that the health sector has become acutely aware of cyber attacks, insider threats, and other malicious activity. However, traditionally, healthcare’s focus has been on HIPAA compliance. Compliance, though, does not necessarily mean that information will be kept safe and secure. Accordingly, healthcare providers, other covered entities, and the business associates that do work on behalf of these covered entities, all need practical and detailed guidance on making the transition from ‘compliance only’ to being secure (in the same sense that other critical infrastructure sectors,

³ “[T]he Administration has determined that existing regulatory requirements, when complemented with strong voluntary partnerships, are capable of mitigating cyber risks to our critical systems and information.”

<http://www.whitehouse.gov/blog/2014/05/22/assessing-cybersecurity-regulations>

such as the chemical, electrical, and financial sectors have adopted and embraced security).” For example, an information technology sector respondent to the RFI recommended that the Framework, “...provide an accelerating set of guidance profiles by implementation tier. Providing such mapping guidance will enable organizations to more easily understand how to achieve the desired end state of cybersecurity.”

Reinforcing the desire for use case examples, a communications sector RFI respondent suggested, “Our members report that there is a disconnect in the area of risk assessment guidance, methods, and tools, especially with respect to using the Framework to integrate cybersecurity into overall budget planning and master planning. Collecting and publicizing case studies for how this is done in other organizations (especially if organized by critical infrastructure sector) would be a powerful outreach tool.”

Some participants expressed concern about the production of standard templates, making the case that each organization needs to go through the process to get the value and context – and that organizations may otherwise lose focus on the larger cybersecurity risk posture and outcomes.

International Aspects, Impacts, and Alignments

Stakeholders have made it clear from the outset that global alignment is important to avoid confusion and duplication of effort – or even conflicting expectations in the global business environment. There was widespread agreement that there still is much more work needed to ensure that the Framework is known and understood overseas. As one information technology sector RFI respondent put it, “Many countries have a ‘wait and see’ attitude about the Framework. While there is genuine interest in what is happening domestically, they would like to see measurable change in both industry and government before committing to something like the Framework as part of their approach to increasing security.”

The importance of international standards organizations and trade associations was widely recognized. One respondent noted, “Perhaps the best way to build on this [international awareness] is to promote the Framework and its application through international organizations. This would include standards development organizations (e.g., ISA, IEC), professional societies such as the Automation Federation and IEEE, and industry trade associations, which typically have multi-national or global companies as members.”

Roadmap

In February 2014, in conjunction with the Framework’s release, NIST published a [Roadmap](#)⁴ outlining several high-priority areas for development, alignment, and collaboration to improve

⁴ <http://www.nist.gov/cyberframework/upload/roadmap-021214.pdf>

future versions of the Framework. These areas were discussed in the RFI responses. In addition, NIST facilitated working sessions on specific Roadmap areas including Authentication, Automated Indicator Sharing, Supply Chain and Conformity Assessment, Cybersecurity Workforce, Standards Supporting the Framework, and Privacy Methodology during the Tampa workshop.

A summary of themes and comments from the RFI responses and workshop proceedings regarding several of the Roadmap areas is provided below. Some respondents suggested that while these areas should be pursued, some may ultimately not be appropriate for inclusion in a future version of the Framework.

Authentication

Workshop participants agreed that identity management and authentication are important to meeting cybersecurity goals, and suggested that the Framework could provide better coverage of advances in authentication solutions. Authentication was viewed as a high-risk area, but also an area with promising solutions under development to help reduce this risk. Participants identified the need for approaches and solutions that could be tailored to address an individual organization's priorities. NIST supports the development of better identity and authentication solutions through its participation in the [National Strategy for Trusted Identities in Cyberspace](#) (NSTIC), as well as its partnership with the Identity Ecosystem Steering Group (IDESG). NSTIC pilots are demonstrating new approaches to identity and authentication online.

Automated Indicator Sharing

Real time indicator sharing was an interest to several RFI respondents and to participants in workshop breakout sessions on automated indicator sharing. Expanding indicator sharing initiatives to include tools and best practices for indicator management was deemed to be equally important. On this topic, participants noted that threat intelligence requires context if it is to be actionable, and that it must be integrated into an organization's workflow and risk management practices. Moreover, the size and sophistication of an organization determined, to a large extent, the threat information that it can use.

Workshop participants pointed out that sharing private sector information with government still has many legal hurdles; many said that navigating the legal issues was more difficult than addressing the technical challenges. For example, an information technology sector RFI respondent suggested that "Automated Indicator Sharing may also emerge as a valuable component for Framework inclusion in the future, but a great deal of work needs to be done outside of the Framework process before this area is sufficiently mature to incorporate elements into the Framework."

Before the workshop, NIST released a draft of Special Publication (SP 800-150), which focuses on cyber threat information sharing. The publication provides guidance on the safe and effective

sharing of information in support of cross-organization incident response. Early feedback from the workshop attendees was positive and NIST is considering this feedback along with that received through the formal comment period.

Supply Chain and Conformity Assessment

Supply Chain Risk Management was readily recognized as a complex, broad cybersecurity concern worthy of collective action. However, participants and RFI respondents urged that any efforts to explicitly address supply chain risk in the Framework should recognize the global nature of technology and avoid guidance based on country of origin, which would impede international commerce.

NIST continues to discuss public and private sector conformity assessment needs and activities during industry and federal engagements. There are private sector conformity assessment activities that could, in part, meet the needs of industry demonstrating evidence of conformity to a given Framework profile. At the workshop, NIST speakers reiterated that the agency has no intention of developing a conformity assessment program, and that industry should define how the Framework should be implemented in their organizations based on their overall risk management plans. That approach has generally been well received.

NIST officials suggested that industry first consider the need for “confidence” (i.e., confidence that risk is managed appropriately) prior to considering the need for “conformity”. The need for confidence is a significant driver that determines an appropriate conformity assessment approach. Breakout session participants indicated that they still want and need further clarity around terminology and concepts with respect to compliance, conformance, confidence, and their inter-relationship.

Cybersecurity Workforce

There was strong agreement at the workshop that attracting and retaining a multidisciplinary cybersecurity workforce is critical, but also a general consensus that the cybersecurity workforce is an area more appropriately undertaken outside of Framework improvement efforts. Better connecting educators to industry (the classroom to the job) was deemed critical by breakout session participants. One RFI respondent suggested that a “broad-based campaign involving federal, state, and local governments and multiple sectors of the U.S. economy would spur greater awareness of cyber threats and aggregate demand for market-driven cyber solutions.”

Standards Supporting the Framework

Many participants in the workshop and RFI respondents reinforced the Framework developers’ intention to encourage alignment among standards already in use, particularly those that are developed and accepted internationally. One information technology sector representative “...found the Framework’s direct mapping to ISO/IEC 27001 and NIST SP 800-53 to be particularly helpful. First, the mapping established an immediate linkage between our ongoing

risk management and certification efforts. The mapping also continues to provide an extremely helpful example to share with governments outside of the United States that may be considering a national cybersecurity framework. By mapping the Framework’s security guidance to an international standard, NIST has demonstrated that national cybersecurity concerns can be addressed in alignment with standards.” Another RFI respondent asserted, “The state of the international standards (e.g., ISA/IEC 62443, ISO 27000, etc.) continues to improve and evolve. These developments should be monitored carefully to allow the Framework to be updated if and as required.”

Privacy Methodology

The privacy session breakouts focused on whether organizations were implementing the privacy and civil liberties methodology contained within the Framework and any associated benefits or barriers. A number of participants noted that their organizations already had robust privacy compliance programs, but they were often not integrated with the cybersecurity teams, making it more challenging for organizations to distinguish between security risks and privacy risks arising out of how they are conducting cybersecurity measures. NIST is developing a risk management approach for privacy within the federal government to facilitate better identification of privacy risk in information systems. Eventually, this work could enable organizations to make more purposeful decisions about resource allocation and to implement more effective controls to mitigate privacy risks.

Next Steps

NIST will continue to increase efforts to raise awareness of the Framework, including through partnerships with other organizations. These efforts will be conducted in the same open and collaborative manner in which the Framework was developed. One priority will be to develop and disseminate information and training materials that advance use of the Framework, such as actual or exemplary illustrations of how organizations of varying sizes, types, and cybersecurity capabilities can practically employ the Framework to make themselves more secure.

In addition, NIST will develop material on aligning the Framework with business processes, including integrating cybersecurity risk management with broader enterprise risk management. NIST will explore options for hosting publicly-available Framework reference materials and will continue to hold workshops, webinars, and similar meetings on the Framework to bring in additional stakeholders.

Feedback and Engagement

Feedback – including how organizations are using the Framework, specific suggestions for improvement, and possible outreach activities – can be shared with NIST at: cyberframework@nist.gov.